In The Matter Of:

PUBLIC EMPLOYEES' BENEFITS PROGRAM BOARD TRANSCRIPT OF PROCEEDINGS

April 8, 2021

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1	THURSDAY, APRIL 8, 2021, 1:00 P.M.
2	00
3	CHAIRWOMAN FREED: It is 1:00 o'clock straight up
4	on April the 8th, and so we will call the meeting of the
5	Public Employees' Benefits Program Board to order. With
6	that, staff, I will ask you to call the roll.
7	MS. LUNZ: Thank you. Laura Freed.
8	CHAIRWOMAN FREED: Here.
9	MS. LUNZ: Linda Fox. I don't see Linda.
10	Betsy Aiello.
11	MEMBER AIELLO: Present.
12	MS. LUNZ: Don Bailey.
13	MEMBER BAILEY: Here.
14	MS. LUNZ: April Caughron.
15	MEMBER CAUGHRON: Present.
16	MS. LUNZ: Michelle Kelley.
17	MEMBER KELLEY: Here.
18	MS. LUNZ: Jennifer Krupp.
19	MEMBER KRUPP: Here.
20	MS. LUNZ: Tim Lindley.
21	MEMBER LINDLEY: Here.
22	MS. LUNZ: Marsha Urban.
23	MEMBER URBAN: Here.
24	MS. LUNZ: And Tom Verducci. CAPITOL REPORTERS (775) 882-5322

MEMBER VERDUCCI: 1 Here. MS. LUNZ: Thank you. We have a quorum. 2 3 CHAIRWOMAN FREED: Thank you very much. All right. Let's go to Agenda Item 2, public 4 As a reminder, no action can be taken on a matter 5 that's raised under public comment unless it's included on a 6 future PEBP board agenda as an item on which action might be 7 8 Public comments to the board are always taken under 9 advisement but are not answered during the meeting. And we will limit the comment of each caller to three minutes. 10 11 So, with that, I'll turn it back to PEBP staff. 12 UNIDENTIFIED SPEAKER: For those who are joining 13 us for public comment, your name or the last four digits of your phone number will be announced, and you will be advised 14 that you may now make your comments. If you're calling in 15 16 via telephone, please press star six to unmute. Due to time 17 consideration, each caller will get up to three minutes. Caller with the last four digits 7338, please 18 19 slowly state and spell your name for the record and please press star six to unmute. 20 MS. MALONEY: Good afternoon, Chair Freed, 21 22 Members of the Board. This is Pricilla Maloney with the 23 AFSCME 4041 retirees. Can you all hear me today? 24 UNIDENTIFIED SPEAKER: Yes, we can hear you.

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MS. MALONEY: Thank you. The AFSCME retirees would just like to speak to the agenda item regarding the bill tracking list that the board will be reviewing today and say that we are in support of SB 360, for the record, and we agree with some of the written testimony that's already been filed as exhibits from AFSCME 4041 members. We agree that we need more involvement and input from rank and file employees who are in fact PEBP members. And SB 360 accomplishes that goal.

So we would urge the board today to please support SB 360 and to vote on that position. And thank you for your time and attention to this.

UNIDENTIFIED SPEAKER: Caller with the last four digits 8725, please slowly state and spell your name for the record and please press star six to unmute.

Caller with the last four digits 7111, please slowly state and spell your name for the record and press star six to unmute.

MS. WOODWARD: Good afternoon, Board Members. My name is Janell Woodward, J-a-n-e-l-l W-o-o-d-w-a-r-d. I'm a state employee and member of AFSCME Local 4041.

We would ask the PEBP board to support SB 360. I appreciate everything the current PEBP board has done. You all have worked tirelessly in the work of this session.

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However, for too long, rank and file state employees have lacked having a say on issues that affect our lives, our working conditions, and the services we provide. There need to be board members that can relate to the 90 percent of the state workers who are not at the top of the pay grade. We need to have a say in our health care because management does not always know what's best for workers and our families and cannot always relate to the average worker.

Having an organization that represents thousands of state employees provide a list for the governor to choose from ensures far greater input from workers than the governor. Not picking on this one, continues to get to choose board members with no assurance that it's someone who will speak for thousands of workers and their families. While it's about money, it is not only about money.

I do hold an advanced degree, but simply having a degree does not ensure a person can understand the insurance industry and how it works. Please do not look down on those who do not have advanced degrees and think them unable to understand the inner workings of health insurance.

We appreciate that most PEBP board members do their best to make the best decisions for the thousands of state employees enrolled in PEBP health insurance plans. But good intentions do not replace our actual life experience.

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1 Thank you again for all that you do. Thank you.

UNIDENTIFIED SPEAKER: Caller Kent Ervin, please state and spell your name for the record and make your comment.

MR. ERVIN: Okay. This is Kent Ervin, E-r-v-i-n. Sorry for that. Kent Ervin for the Nevada Faculty Alliance, the Independent Association of Faculty at NSHE colleges and universities statewide.

We work to empower faculties to be fully engaged in our mission to help students succeed. Being fully engaged means not spending excess time and money on health needs because of diminishing benefits for state employees.

Regarding the bills being considered today, we recommend neutral positions on most. Where there are fiscal notes, those speak for themselves, and the policies are up to the legislature.

We do oppose AB 337 and recommend that the board oppose it because it may require PEBP to operate a stand-alone clinic at great expense and uncertain return on investment and mainly because it impinges on PEBP's ability to do its duty to set plan design as fiduciary for participants.

We support SB 360, which changes how the PEBP board nominations are handled. SB 360 does not change in any CAPITOL REPORTERS (775) 882-5322

way the number of board members or the groups that they
represent. The practical effect of SB 360 is that it will
require that multiple nominations be submitted by the various
constituent groups rather than just allowing recommendations.

The board may wish to take a position in support of stronger

6 representation from all the groups.

Finally, SB 373 is a bill to establish collective bargaining rights and statute for certain state employees, primarily NSHE faculty, similar to those who are state-classified employees and local government employees. We strongly support this measure.

At the hearing last night, Executive Officer Rich and Director Freed put very large fiscal notes on the record totalling three million dollars on SB 373. We at NFA have not yet had the opportunity to review the fiscal notes. They were not posted. So we are at a loss as to how they were calculated.

In any case, it is not the intent of SB 373 to require any changes to the interoperations or plan design at PEBP. We look forward to working with PEBP and the Department of Administration to remove the fiscal notes. Thank you.

UNIDENTIFIED SPEAKER: Caller Carter Bundy,

24 please slowly state and spell your name for the record and
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1 make your comment.

Caller with the last four digits 0237, please slowly state and spell your name for the record and press star six to unmute.

Caller with the last four digits 8725, please slowly state and spell your name for the record and press star six to unmute.

MS. PARKER: Hi. My name is Stephanie Parker, S-t-e-p-h-a-n-i-e. Last name Parker, P-a-r-k-e-r. I am a proud member of AFSCME Local 4041 and a classified state employee. And I am in support of SB 360 and ask you to support it as well. This will enhance the make-up of the appointees of the PEBP board to include AFSCME representatives as well as for class site employees as well as higher education.

The past three years I've been monitoring PEBP board meetings and I appreciate the work that this body has continued to perform, but it has been evident that there has been a lack of input from most of the population that the program is intended to benefit, classified employees.

I applaud this effort to provide for the inclusion of classified employees as representatives of labor. I know that representatives will have working knowledge of the impact that changes will have on our CAPITOL REPORTERS (775) 882-5322

participants and will be equitable in ensuring that we maintain a viable plan.

As a classified employee -- And may I add that I don't have a degree -- I have had the honor and pleasure since 2011 of being appointed and serving on a couple of state boards and committees and I've done so effectively. Having a vested interest in Nevada, child safety, and providing equitable and objective processes for employees and my personal and professional experiences have supported my credibility.

I know that you will agree that there is a benefit to enhancing the make-up of this body for the good of all. I urge this body to support this bill to add to the knowledge and stakeholder input from the vast majority of participants that will ultimately enhance and improve the PEBP program. Thank you.

UNIDENTIFIED SPEAKER: Caller Doug Unger, please slowly state and spell your name.

MR. UNGER: Doug Unger, D-o-u-g U-n-g-e-r, President, UNLV Chapter and Southern Nevada Government Affairs representative, Nevada Faculty Alliance.

I would like to support SB 360 because it will expand representation and expertise on the board without changing the nature of the board in any way. And I would CAPITOL REPORTERS (775) 882-5322

also like to express opposition to AB 337, the stand-alone clinic, which we believe will be expensive and a bit outside the purview of PEBP.

Regarding Agenda Item Number 3 and senate bills, we wish to state for the record regarding Senate Bill 373, collective bargaining for certain public employees, that there should be no financial note whatsoever to PEBP for this current biennium should the bill be passed as written. And we have also prepared a conceptual amendment that will remove any conflict with NRS 284 or 287.

So we request of the board at least neutrality or consideration that this is ongoing legislation which will remove any potential financial note to PEBP.

Please also know that collective bargaining units are already set for our community colleges. And any renegotiation of these would be merely an extension of the existing collective bargaining units that pertain to the Board of Regents and NSHE. So PEBP would be left harmless and without any financial note.

And for both UNLV and UNR, the collective bargaining units would clearly take at least one year or longer to set up. So any negotiations that follow would address the 2023-2025 biennial budget, not the current one with the state professional employer, the Board of Regents, CAPITOL REPORTERS (775) 882-5322

and NSHE. So PEBP would be an administrator for the state and not a party to any negotiations.

We envision this scenario in which PEBP health insurance and benefits serve as a base plan with supplemental and/or augmenting coverage or compensation add-ons negotiated through NSHE and our colleges and universities with any RFPs secured independently of PEBP or internally through the UNLV and UNR medical school clinical practices as they grow so as to maintain the competitiveness of our institutions for hiring and retention.

Current PEBP plans now leave the higher education system in Nevada with substandard health insurance and benefits compared to peer and aspirational institutions nationally. Hiring and retention issues contributed to by these substandards and non-competitive PEBP plans carry a very high cost to our institution through increased employee attrition, expensive training, and disruption to stability.

Faculty of the State of Nevada deserve the fundamental right in any case to advocate for health insurance and benefits through the Board of Regents and our higher education system.

We further assert to the Board Chair Freed that there should be no significant financial note whatsoever from SB 373 to the Department of Administration, as SB 373 clearly CAPITOL REPORTERS (775) 882-5322

- 1 designates our individual institutions as the, quote, state
- 2 professional employer and thus subject to tasks and approvals
- 3 entirely under the authority of Nevada System of Higher
- 4 Education and the Board of Regents. Nevada faculty are not
- 5 classified staff.
- The NSHE system and Board of Regents already have
- 7 in place the administrative and legal infrastructure to
- 8 engage in collective bargaining without any but the most
- 9 minimal financial impact on the operations of the Department
- 10 of Administration.
- 11 Thank you for your consideration and thanks to
- 12 all on this board for your service and dedication.
- 13 UNIDENTIFIED SPEAKER: Caller Carter Bundy,
- 14 please slowly state and spell your name for the record and
- 15 you may make your comment.
- MR. BUNDY: This is Carter Bundy. Can you hear
- 17 me now?
- 18 UNIDENTIFIED SPEAKER: Yes.
- MR. BUNDY: Great. I apologize before.
- 20 C-a-r-t-e-r B-u-n-d-y. Registered lobbyist with AFSCME for
- 21 the record.
- We want to thank the PEBP board and echo others'
- 23 comments. We know how hard all of you work and that's a
- 24 significant commitment of time and you all care about state CAPITOL REPORTERS (775) 882-5322

workers and others who come by PEBP.

We do encourage you to support Senate Bill 360 though. As others have said, there's real value to diversity of lived experience, and we have a lot of members who are getting by on 30, 35,000, \$40,000 a year for whom some of these decisions, health cuts are made, what benefits stay and go might be very different from those of people who are currently on the board. So we think diversity of lived experience is an important part of running a good board because the board is there to help state employees.

And the second point I want to make is that this doesn't change the composition of the board whatsoever. And, in fact, we think it really is it closely hues to the intent if you look at NRS 287.041. The groups, the NSHE, the retiree, and the state classified appointees, are supposed to be appointed by the governor upon consideration of any recommendations of organizations who represent state employees in our case. That consideration hasn't really been taken seriously over the last 20 years. And you certainly are not singling out this governor.

Over the years, we have made numerous suggestions, submitted many means to different governors, and we have had exactly one appointed. So we think that the current system isn't reflecting the intent of 287.041 and we CAPITOL REPORTERS (775) 882-5322

- 1 hope that SB 360 will rectify that. And we look forward to
- 2 working with the PEBP board as this bill moves forward.
- 3 Thank you.
- 4 UNIDENTIFIED SPEAKER: Caller Peggy Bohn, please
- 5 slowly state and spell your name for the record and you may
- 6 make your comment.
- 7 MS. BOHN: Good afternoon. My name is Peggy
- 8 Bohn, P-e-g-g-y, B as in boy, o, h as in Howard, n as in
- 9 Nancy.
- And, in an effort to save time and energy, I want
- 11 to agree with those who have spoke before me. And I am also
- 12 in support of SB 360. Thank you all for what you do and have
- 13 a great afternoon.
- 14 UNIDENTIFIED SPEAKER: Caller with the last four
- 15 digits 4515, please slowly state and spell your name for the
- 16 record and you may make your comment.
- Caller with the last four digits 9851, please
- 18 slowly state and spell your name for the record and press
- 19 star six to unmute.
- 20 Caller with the last four digits 0699, please
- 21 slowly state and spell your name for the record and press
- 22 star six to unmute.
- 23 Caller Agnes Galvez, please slowly state and
- 24 spell your name for the record, and you may make your CAPITOL REPORTERS (775) 882-5322

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1
    comment.
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                Madam Chair, that concludes the public comment
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    section.
                CHAIRWOMAN FREED: Okay. Thank you very much.
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                With that, we'll go to Agenda Item 3.
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                MS. RICH: All right. For the record, Laura
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    Rich, Executive Officer. I think if it's okay with you,
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    Chair Freed, I am not going to go over every single one of
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    these bills.
                  I think, you know, in the interest of time I
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    think we can really focus on some of the bigger ones,
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    especially the ones with the fiscal notes.
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                But, if there are any board members perhaps at
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    the end who would like to single out any, I'm happy to go
    back and discuss any of these. So, as long as we're all okay
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    with that, I will move forward with that approach.
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                CHAIRWOMAN FREED:
                                    I'm okay with that approach.
                I just want to note that Linda Fox has joined us.
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    Thank you, Vice Chair Fox.
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                Ms. Rich, can I clarify one thing? This is a
    33-page document, I believe. So this is a cumulative listing
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    of everything that we discussed at the last legislative
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22
    update meeting as well as new stuff that's been added since
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    then; am I right?
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                MS. RICH:
                           That is correct, yes.
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CHAIRWOMAN FREED: Okay. Okay. Great. So the stuff we discussed last time, we can probably skip over, unless a board member chooses to go back to it, which is perfectly fine.

But, with that, okay, I will turn it back to you to discuss what you view as the salient bills for PEBP.

MS. RICH: Okay. So the first one, if we look at page three, which is AB 48, I did want to touch on this one because it is the PEBP bill. There have been no changes to this since the last time that we discussed this last month. It was passed in out of committee, approved out of committee, and is waiting to be heard in the senate. So hopefully we'll have an update on this one soon. But I did just want to touch on that one.

The next one -- Let's see. I'm going to go
through these pages here. I've got them all identified. The
next one is on page nine of 33, which is AB 250. This one,
although it does not have a fiscal impact to PEBP, I wanted
to make sure to bring this up to the board and to just
highlight it, because it does impact our Medicare Exchange
members. I did -- I sat through the hearings on this just to
better understand what was occurring and what was the goal of
this legislation. It does not -- It actually has a positive
impact on Medicare Exchange members because the legislation
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proposes that Medicare retirees who have those supplemental policies are now subject to or they're able to change plans during a special open enrollment period that is defined as a 60-day period of their birthday month.

So I think this is good legislation for those members that are in the Medicare Exchange that do have Medicare supplemental policies. It does not really affect the program per se, but it does affect our members, so I just wanted to highlight that one. So I will stop there for any questions related to AB 250.

CHAIRWOMAN FREED: Board Members, I'm not hearing any questions. This is Laura Freed for the record.

Okay. I guess let's move on then.

MS. RICH: Perfect. So the next one is on page 11 of 33 and this is AB 274. This bill mandates certain fertility services that are currently not covered under the plan. The fiscal impact here is relatively low. We're looking at \$71,000 over the biennium. The utilization in this type of benefit is actually really low in our plan anyway. But there was a conceptual amendment that was proposed that allows PEBP and other self-funded plans to opt in or -- either opt in or opt out. I would have to look. But it makes it a may versus a shall.

So, if that amendment is -- if it's passed with CAPITOL REPORTERS (775) 882-5322

that amendment, then it should -- it should remove the fiscal impact of this bill. So I'll stop there for questions.

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All right. It doesn't sound like there's any.

MEMBER KELLEY: It's Michelle here. Executive

Officer Rich, I think I'm bringing this up now because I just generally have questions about the fiscal note. I don't really know how that works. And I would like to better understand exactly how you guys develop your fiscal notes and what assumptions you use and then, you know, how you test for that as well, how you test the accuracy, I guess.

MS. RICH: So that is a very good question. Laura Rich for the record. So we heavily rely on our vendors to develop these fiscal notes. So whether it is our third party administrator, whether it is the actuaries who develop the projections or sometimes if it's pharmacy-related it will be related to -- so Express Scripts would provide those numbers. And what they do is we provide them the bill language specifically and really start to -- we identify any of the sections that we -- that staff have identified as potentially impactful to the program. And when I say that, sometimes it's the PBM, sometimes it's the TPA. It could be all three of them, right. It could be the actuaries, the TPA, and the PBM, depending on what that bill entails. And so this is shared with the group of vendors that would be CAPITOL REPORTERS (775) 882-5322

able to provide that information to us.

So, in this situation, what we did is we shared it both with HealthSCOPE Benefits and Aon Consulting. And what they do is they look at, okay, what does the utilization look like. And they also compare it to other books of business and things like that. And they're really the ones that come up with this is what we think it would -- the impact would be based on all of these different factors. So it's different on each one of these bills. It's different -- different players in that -- in the methodology. And it just depends on the bill and what is being projected.

So, in this situation specifically, we reached out to HealthSCOPE and Aon, and together they looked at the utilization and they made projections on -- based on if these services -- these services that are not covered today if they should be covered later on in the next plan year, then how -- what kind of impact would that make?

So HealthSCOPE looks at, well, what do these services cost, and Aon looks at what is the -- what is a realistic utilization of these services. So hopefully -- Does that answer your question, Ms. Kelley?

MEMBER KELLEY: Yes, I think it does. Just a quick follow-up. So in there, kind of in the methodology there, I assume if things aren't covered by PEBP then in some CAPITOL REPORTERS (775) 882-5322

way they have to use kind of generally available prevalence in the community of a particular condition and what not; is that right?

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MS. RICH: That is correct. And so I think we do have someone from HealthSCOPE on. But I believe in most of these cases what would -- what they would do is again look at their book of business and look at what the general pricing is of those services that are not covered by PEBP today and they would then apply those to the utilization happening in our plans. So, for example, you know, what is the utilization in other books of business and then also, you know, how does that compare to the experience that PEBP has for those benefits overall. So, you know, how many people are using fertility services? And so because of this, we have, you know, we have a relatively low population using those to begin with. I don't know if that's generally across the board or just in our plan. But they -- they could see that, okay, there's a -- this is what the services would cost should those services be covered under the PEBP plan, and then they apply it to the utilization of those people that are currently utilizing fertility services.

MEMBER KELLEY: Thank you. I appreciate your taking the time.

MEMBER VERDUCCI: Tom Verducci for the record. CAPITOL REPORTERS (775) 882-5322

Just as a follow-up question, I see a note here under the fiscal note and we have an asterisk that reads, conceptual amendment will remove fiscal note. And, Laura, I think you mentioned it already. But could you expand just a little bit on that. Is the fiscal note indeed going to be removed here, the \$71,000?

MS. RICH: So, for the record, Laura Rich. That was a conceptual amendment that was proposed. I believe if this bill does move forward, it sounds like there's a good chance that this amendment will make it in to, you know, in to the bill because of the -- there's a desire from the bill sponsor to -- they realize that there could be a financial impact on those self-funded plans, especially in a time where we are dealing, you know, with the pandemic and the cost associated with the pandemic and the unknowns of the pandemic.

So there was a desire to incorporate the ability for self-funded plans to opt out of that or opt in to it. I don't recall right now which one it was. But, essentially, it gives self-funded plans the option versus a mandate. So that has not been -- It has not been heard in a work session yet. And so that bill is still waiting to be heard. And I don't think it's scheduled -- I don't see it scheduled for anything this week. So we will watch.

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MEMBER VERDUCCI: Thank you.

MEMBER LINDLEY: Tim Lindley here. I just wanted to thank Member Kelley and Director Rich for clarifying on how the fiscal notes are generated. Thanks.

CHAIRWOMAN FREED: This is Laura Freed. I just wanted to note that this fiscal note isn't larger because PEBP in comparison to other public plans is actually fairly generous about covering facility treatments. I've had PEBP participants with fertility issues actually approach me and say that part of the reason they appreciate working for the state is because they've had those problems and they have been able to get more things covered than they would have if they worked at another public entity or in the private sector, so.

MS. RICH: Okay. Can we move on to the next one or are there any more questions on that one? All right. It looks like we can move on.

The next one is on page 12. I wanted to cover AB 337, which those of you who were listening to the public comment, there were some public comment regarding opposition to this. This is -- This bill would require the board to create a certain pilot program in certain circumstances. So the pilot program is intended to be for a near-site clinic, which those of you who have been on the board for a while, in CAPITOL REPORTERS (775) 882-5322

2017, PEBP actually explored this option. And we had some challenges with it. We put out an RFQ, a solicitation for a near-site clinic. And we required in that solicitation very clear return on investment language and proposals.

So we did receive three proposals in that situation. And only one of those proposals was able to agree to PEBP's requirements on ROI. That cost proposal submitted by the winning vendor came in with 1.3 million dollars of implementation to start a class, 3.56 million dollars in year one of operating expenses, a little over that, 3.67 million, in year two of operating expenses. And then it just goes up from there. In year three to 3.78 and 3.98 in year four.

So the solicitation ended up getting canceled because we just -- we realized that it probably -- it just didn't -- it wasn't right for the program. Not only was -- were we not able to guarantee savings in this type of project, but there were some other challenges too, meaning, you know, where do you put this clinic?

So this makes sense in a situation where you've got a company with a large campus, you know, similar to maybe IGT. You've got all of their employees on one campus. You know, you have an employee sitting in their office at 3:00 o'clock that could walk over to their clinic at 3:15 for their appointment. That works out really well and it's very CAPITOL REPORTERS (775) 882-5322

convenient and you probably can drive and see things because you are driving your entire population there.

In the state it doesn't work that well. In the state we have got very dispersed populations and dispersed office buildings as well. So really the only place that we have a conglomerate of offices is in Carson City. This really isn't needed in Carson City. I think that if anything it would be a more appropriate placement in Las Vegas. But in Las Vegas there's not a centralized location where you can drive folks there.

Additionally, primary care just isn't -- it's not a cost driver. It's not somewhere where PEBP spends a lot of money. And it is not somewhere where we're going to see a lot of cost savings. And so really what you're trying to do here is deliver a convenience for your population and then also encourage them to seek that primary care.

Again, that works very well if you are in a campus-type organization. Just not so well for a very diversified state like the State of Nevada.

So we did place a very significant fiscal note on it. It's about seven and a half million dollars. This was presented on March 29th and it is due for a -- it's on the agenda for work session tomorrow at 8:00 a.m. So we will be watching that very closely tomorrow.

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1 With that, I'll stop for questions.

MEMBER VERDUCCI: Oh, yes. Tom Verducci for the record. What I wanted to ask here is in the past PEBP has been involved in the plan design. And we had a very difficult situation recently in terms of reducing the budget by millions of dollars. I see a pretty big fiscal note here. But, my specific question is, how does an assembly bill get to this level. I know it starts as a BDR. But what is the history that brings it here? Does it start with a private interest and then go to a lobbyist and the lobbyist then works with an assembly person? Am I reading that correctly?

MS. RICH: You are right on the money,

Mr. Verducci. That's usually -- Not all bills are that way,

Mr. Verducci. That's usually -- Not all bills are that way, but that is a common practice, yes.

And, before I do go on, I do want to say that this is not a -- this bill is not a shall. It is a may. However -- Well, the proposed amendment that will be in this work session on tomorrow changes it to may. However, it leaves it open to determine -- for the board to determine if there is funding available. The problem with that is that's very vague.

So is there funding available? Well, you heard that there's definitely funding available right now. We've got excess reserves based on the facts that we had claim CAPITOL REPORTERS (775) 882-5322

suppression. So, in that case does that force -- does that tie the board's hands in to a clinic or what if the board decided to reinstate certain benefits first or what if the board if there is funding available what if the board decided to do something else with it first? That language is very vague. And so it would put it in statute.

But at that point it's unnecessary because the board already has the ability to proceed with a project like this if it should choose to do so.

MEMBER AIELLO: Laura, this is Betsy. Just to clarify. The way I'm seeing this is it's saying that PEBP would transition from being just a payor of medical service to a provider of medical services, totally changing PEBP's makeup in a way?

MS. RICH: Laura Rich for the record. Yes and no. Really we would be partnering with a vendor who is -this is what they specialize in. They specialize in setting up on-site or near-site clinics. They would find a location.
They would do the staffing. They would essentially run it.
PEBP would definitely have to oversee it. Built in to that fiscal note is additional staff, because this would be a very significant duty for someone to take on. So we built in an additional staff that would have clinical expertise that would be able to, you know, oversee this kind of program in CAPITOL REPORTERS (775) 882-5322

- 1 an adequate and appropriate manner.
- 2 MEMBER VERDUCCI: Tom Verducci here -- Go ahead.
- 3 MEMBER BAILEY: I'm sorry, Tom. My only question
- 4 is, Laura, through the chairperson, the financial package is
- 5 large and we are already in a dollar deficit, the biggest
- 6 thing I question is do we have the staff that could handle
- 7 this if it went through?
- 8 MS. RICH: Laura Rich for the record.
- 9 Mr. Bailey, we do not today. And that is built in to the
- 10 fiscal note. We would have to hire additional staff. Not
- 11 just to take off the extra duty but also to incorporate
- 12 the -- to have that expertise, the clinical expertise, to be
- 13 able to oversee something like this.
- 14 MEMBER BAILEY: Okay. But are we not right now
- 15 short on staff on our general mission?
- 16 MS. RICH: You are correct. PEBP is, with all of
- 17 the solicitation we have going on right now and just
- 18 everything that has been, you know, all of the situations
- 19 that we've been facing, PEBP is definitely -- PEBP staff is
- 20 overwhelmed.
- 21 MEMBER BAILEY: Thank you.
- 22 MEMBER VERDUCCI: Excuse me. Tom Verducci for
- 23 the record. So I think we have to be looking at our
- priorities. You know, we were asked to reduce our budget by CAPITOL REPORTERS (775) 882-5322

30 million dollars a year plus, eliminate long-term disability, reduce life insurance, increase out-of-pocket maximums, increase deductibles, and now we have a mandated clinic that's going to cost seven million dollars that's out of the realm of PEBP decisions. And it just seems like it's an old school method here of being mandated to put something in place in the middle of a pandemic where we're cutting our budget.

So, my opinion, I'm staunchly opposed to this one. That's just my opinion.

MS. RICH: And Laura Rich for the record.

This -- The amendment changes the wording from shall to may, which would in turn arguably eliminate the fiscal note, the need for a fiscal note, because it's not mandating the board to pursue a project of this sort.

But I would argue at that point that there's no need for legislation because the board already has the ability to move forward with a pilot program should they feel the desire to. So unless you're mandating this, there is no point in legislation. That -- When I testified on this, you know, I made that clear that, you know, it's really -- unless you're going to mandate this, the board can already -- already has the authority and the power to move forward as we were going to in 2017 to move forward with a pilot program of CAPITOL REPORTERS (775) 882-5322

- this sort if the money was available. 1 CHAIRWOMAN FREED: This is Laura Freed. 2 3 Mr. Verducci, is that a motion to oppose this bill as introduced or am I misreading you entirely? 4 MEMBER VERDUCCI: Yes. Could I make a motion to 5 staunchly oppose it or do we have to stick with just oppose? 6 7 CHAIRWOMAN FREED: You can make any motion you 8 want to make. 9 MEMBER VERDUCCI: Yes. I would like to make a 10 motion to staunchly disapprove. 11 CHAIRWOMAN FREED: Staunchly disapprove. Okay. 12 I'm sorry to tease you, Mr. Verducci. MEMBER VERDUCCI: You know, I just don't like the 13 whole method here of the plan design being chosen through 14 15 lobbyists and being forced upon us and we have greater issues 16 that participants are asking us to address and come up with money. And I just don't see the clinic here being forced 17 upon us. So my motion is to staunchly oppose AB 337. 18 19 MEMBER BAILEY: Don Bailey. Second that motion. 20 CHAIRWOMAN FREED: Thank you, Mr. Bailey. This is Laura Freed. Just to be clear, is your motion to 21 22 staunchly oppose SB 337 in all forms or SB 337 as long as
- MEMBER VERDUCCI: In all forms. I just don't CAPITOL REPORTERS (775) 882-5322

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it's mandatory?

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like the process. It could have been done differently.
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                CHAIRWOMAN FREED: Okay.
                                          Thank you, sir. So
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    it's been moved and seconded.
                MEMBER KELLEY: Michelle Kelley. Can I ask
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    Executive Officer Rich a quick question?
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                CHAIRWOMAN FREED: You bet.
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                MEMBER KELLEY: Executive Officer Rich, has there
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    been a large portion of our population asking for these
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    clinics or for this pilot program? Has there been anyone
    asking for this pilot program?
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                MS. RICH: For the record, Laura Rich.
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    Really, so this would be a primary care clinic at least, you
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    know, specializing in primary care. It could grow in to be
    able to offer other services. But the reality is access
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    issues are not so much in primary care. They're in
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    specialty. They're in, you know, if you try to make an
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    appointment with a neurologist or a dermatologist or any of
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    those specialists, you know you're going to wait months to
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             This clinic would not solve that problem.
    primary care. And, you know, with maybe some other services
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    built in. But the problem in, you know -- the problem Nevada
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    faces in access issues is really around specialty. And we
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    would not be solving that.
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                MEMBER KELLEY:
                                Thank you.
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MEMBER AIELLO: This is Betsy. May I ask a question to Laura? So what I think I'm hearing is this is something that we go out and people go see their doc and we pay the claim that has our rate and now we would be paying for oversight, one of those clinics, costing us more money, I'm thinking, than what it does to procure out in the market. That's why there's a fiscal note. Because if it was just transferring the pot of money from here to here, I think what it's saying is we're going to pay more money for a similar service with, I'm guessing, the conceptual benefit is that it's easier to get in or it's bringing in more doctors. Otherwise, I don't see why we would pay more money for something we already have, when there's other things that we're hoping to be able to refund.

But that's just -- So I'm trying to understand.

With this fiscal note we're taking services we already cover and we're maybe going to have to pay more for them. But the bill sponsor must think there's a benefit that maybe -- Maybe if you could help us understand what the bill sponsor is thinking the benefit is. Because you don't usually want to pay more for something you don't think there's a benefit for.

MS. RICH: So Laura Rich for the record. That's a very good question, Betsy. It's a -- There are opportunities within these clinics to produce savings. So CAPITOL REPORTERS (775) 882-5322

I'll give you an example. When you go to see your primary care doctor and they order imaging, they send you to whatever location, you know, they know of or maybe they're affiliated with. Not -- It may be the most expensive option that is available. And so in this type of situation we could create steerage. So the doctors in that facility, the physicians, the nursing, the nurse practitioners, those clinicians could -- they would understand the PEBP program and only be dealing with the PEBP members. And so there would be -- we would be able to steer folks in to high quality, lower cost, facilities. Would that bring in enough savings to offset the cost? That's what we were struggling with in 2017 is, now, there was all of these opportunities to bring in savings, but does it really -- is it worth the cost that you have to front, especially in implementation cost and standing up a building and the equipment and staffing and things like that. There is very significant cost.

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So, again, this works out much better when all of your membership and the plan participants are in one centralized location because then you can steer those folks in to lower cost services or lower cost options or, you know, higher quality as well versus -- so you have more control.

But in our situation we don't have the, you know, that population in a very -- We don't have a dense CAPITOL REPORTERS (775) 882-5322

population. It's very scattered. And so it doesn't work as
well.

MEMBER LINDLEY: Tim Lindley here, if I may,
Chair Freed. In 2015, May 2015 -- I actually have my old
records and I was able to find them. In May 2015 in the
Grant Sawyer building, the Public Employees Benefits Board
held, like, a blood work drive, if that jogs your memory. Do
we know the efficiency or how it helped members above and
beyond what members typically do? Did it increase activity
or participation in the programs?

MS. RICH: Laura Rich for the record.

Mr. Lindley, I think what you are referring to was the wellness program that the legislature ended right around that time. I think it was in about 2015.

Wellness is a touchy subject when it comes to health care. I have read many pieces, many articles, about wellness. And there is the argument that if you pour money in to wellness, you get it back in lower medical costs.

However, there's a lack of concrete evidence to support that. So it's -- you can probably find information to support that argument or to not support that argument. Yes, again, you know, the more you go and seek preventive care, there's probably a higher chance that you're going to find things earlier and discover, you know, any kind of disease at an CAPITOL REPORTERS (775) 882-5322

earlier stage. And so that could potentially drive down the 1 2 cost. But, again, I'm going back to this is one clinic and our population is scattered. Even if it were three or four 3 clinics, we still -- we don't have the density of population. 4 And so we cannot drive folks in to those facilities to make a 5 significant enough impact. 6

MEMBER LINDLEY: I will say from my memory it 7 didn't necessarily drive some of my co-workers to go attend 8 9 the wellness event because they prefer their primary care provider instead of a doctor in the lobby of the Grant Sawyer 10 11 building.

But the general question I guess I had was did we see an increase in the utilization of the wellness benefits because of that or was it negligible?

That is a good question. MS. RICH: I will have to go back. I was not at PEBP in 2015. So I will have to go back and look at that. What I do know though is that incentivize primary care with HSA dollars in the last several years. And there was a slight uptick in that utilization of wellness services but not super significant.

MEMBER LINDLEY: Okay. Thank you.

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CHAIRWOMAN FREED: This is Laura Freed. 23 So, Board Members, any other questions? Okay. I would

remind you all that there is a motion on the floor that's CAPITOL REPORTERS (775) 882-5322

been moved by Mr. Verducci to oppose Assembly Bill -- I'm sorry -- staunchly oppose Assembly Bill 337 and it was seconded by Mr. Bailey. So, unless there's any discussion on the motion, I'm going to ask for all in favor to signify by saying age or wave your hand in your little Zoom box.

(The vote was unanimously in favor of the motion)

CHAIRWOMAN FREED: Any opposed, nay. Okay.

Motion carries unanimously. Thank you. We'll move on.

MS. RICH: Okay. Laura Rich for the record. The next one is on page 13. I wanted to touch on AB 348. Again, not a bill that will have a fiscal impact on PEBP, but I did want to bring this up because it does add the PEBP executive officer on to the patient protection commission as a non-voting ex-officio member. So that's really the only impact to PEBP.

There was a work session yesterday where there was an amendment. There was a lot of -- There was a lot of stuff in this bill that was not supposed to be in this bill. Particularly, everything that was in SB 40 was added also to AB 348. So in that work session there was an amendment and it kind of cleaned it up a little bit. But, really, the only thing that would impact PEBP here is the -- just that extra duty of the Executive Officer being added to the patient protection commission. That was passed out of committee CAPITOL REPORTERS (775) 882-5322

1 yesterday. So I will stop there for questions.

CHAIRWOMAN FREED: This is Laura Freed. The only
question I have is, Ms. Rich, do you actually have time in
your schedule to do this? I mean, not to put you on the
spot.

MS. RICH: At some point all of these solicitations are, you know, off the radar maybe, when there's no session, when there's no contracts up for bid. Yes, it's just one more thing added to my plate. I'm not opposed to it. I think that it makes sense to involve PEBP in this group because of just, you know, this group is affecting and analyzing health care in the state. And I think that PEBP is a valuable resource to that. So I think just being a part of it would be beneficial. Regardless of my ability to stretch thinly, you know, I think it's a benefit.

CHAIRWOMAN FREED: Okay. Thank you.

MS. RICH: So any questions, any -- We're not going to take a stance on this one, I think. Okay. All right.

So the next one is -- So I'll just touch on SB 40 on page 15 since we did talk about that a little bit last time and I know there was some discussion, the board took a neutral stance. SB 40 is the bill that deals with the CAPITOL REPORTERS (775) 882-5322

collection of data relating to health care and establishing an all payor claims database. Thank you very much, April. She coordinated a meeting with the powers that be that are overseeing this and was able to answer a lot of my questions regarding this.

I personally do not have any concerns. I think that again this is -- And Nevada is not the first state to do this. There is a system in place. There's already existing reporting and formatting and things like that. And so I don't anticipate this being a huge lift for PEBP. And I think that this is going to be beneficial in terms of, you know, the goal of transparency within, you know -- within health care. So I don't have any concerns on that one.

And this bill did -- it did get amended and passed out of committee and the amendments were fairly insignificant. There were some amendments related to confidentiality and things like that but insignificant to PEBP overall.

So I will stop there for questions. It doesn't look like it. Okay.

21 MEMBER BAILEY: Madam Chair.

CHAIRWOMAN FREED: Yes, Mr. Bailey.

23 MEMBER BAILEY: For the record, Don Bailey.

Laura, we don't have a fiscal note on that; is that correct?

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MS. RICH: Laura Rich for the record. We actually our fiscal note at the time was cannot be determined because it's difficult to say whether it's going to come at a cost to PEBP because we didn't know the reporting requirements. As long as it's something standard and, you know -- I mean a claims dump is pretty easy and this is not something that any of our vendors would really charge much or anything for. So I think we could accomplish this pretty easily. But it's when you start putting restrictions and changing the formatting and requirements to the way that we're reporting and things like that. That's when it comes with a cost. And so we were not able to determine that, you know, will there be a cost or not. It all depends on what those requirements are going to be when all is said and done.

After discussions with staff about this, it

After discussions with staff about this, it turned out that, you know, there's not a lot of concern about that. So I think we're okay on the safe side to say there probably won't be a cost associated with this for PEBP to be able to comply.

MEMBER BAILEY: Thank you.

21 CHAIRWOMAN FREED: Okay. It looks like we can 22 move on.

MS. RICH: All right. Okay. So the next one is on page 17 of 33. It is SB 139. This requires -- We talked CAPITOL REPORTERS (775) 882-5322

about this last time. It requires certain health insurance to cover treatment of certain conditions relating to gender dysphoria. I just wanted to provide the board an update on that one. There were -- There was an amendment that was -- it was passed with an amendment on April 2nd. The amendment eliminates voice therapy and adds requirements for individuals under 17 and requires insurers to make reasonable efforts to secure in-network providers.

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So I want to just discuss a few things. I know last time there was a concern that why is it that PEBP's fiscal note is so much higher than Medicaid's fiscal note. Ι actually reached out to Medicaid on several of these bills and was part of some work group discussions on this. clicked during one of these work group discussions. Medicaid does not have a lot of utilization because they don't have a lot of providers who are -- who accept Medicaid who provide these services. So that, I think, answered the question as to why PEBP's fiscal note was so much higher than Medicaid. It's because we offer these services. We provide coverage. But we also have providers that, you know, in our network that provide these services.

So I do want to say though that we will probably be reducing the amount of our fiscal note. I'll be working with our vendors to reduce this because of the amendment and CAPITOL REPORTERS (775) 882-5322

the elimination of voice therapy, along with some other items, I think that we can probably reduce this quite a bit now that the amendment has been -- has been added. So I'll stop there for questions.

CHAIRWOMAN FREED: This is Laura Freed. I have a question. We talked last time about how voice therapy wasn't really expensive for PEBP. It was really the -- It was gender reassignment for members under 18 that was really the cost driver of the fiscal note. And so the amendment has requirements for individuals under 17. So what does that mean for the fiscal note?

MS. RICH: This is exactly -- Laura Rich for the record. This is exactly what we're going to have to take back and look at and see exactly, you know, how is that going to affect the fiscal note. I assume that it's going to reduce it. And so -- but we hadn't gotten that far yet.

CHAIRWOMAN FREED: Okay. This is Laura Freed again. And the bill as amended still applies to both public insurers, that is PEBP and Medicaid, as well as private insurers? Okay. Thank you.

21 MEMBER KELLEY: Chairperson Freed, I have a 22 question. This is Michelle Kelley here.

CHAIRWOMAN FREED: Okay. Go ahead.

MEMBER KELLEY: Executive Officer Rich, thank you CAPITOL REPORTERS (775) 882-5322

for your explanation of how the fiscal notes are put together. And I'm really happy to hear that you're going to re-look at this particular fiscal note. I think that that's important. But I am still a little curious. It's really just a general question.

So the only way, you know, for us on the board trying to try to kind of do our job and work out what's what, you know, when I was looking at the fiscal notes, I was curious about the difference between the fertility fiscal note and this fiscal note. And just on the surface, I was, like, well, that's kind of odd because, you know, I didn't know a lot of people that needed fertility treatment. So I went out and looked at the CDC and they told me that around six percent -- I love this -- of married women between the ages of 15 and 44, married women, suffer from some form of infertility.

And then when I went out looking for the same -looking for some form of, you know, representation for gender
dysmorphia, the numbers obviously are harder to come by. But
I think that I got a number from -- Bear with me -- from -It's not a great reference. But I believe the Manual of
Mental Disorders, the 5th Edition. Of course, the
statistical, diagnostic statistical, at 0.005 to 0.014 and
.002, so well under one percent of the population, not even
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close to being one percent of the population. And yet we've got a million dollar fiscal note attached to it.

And so I'm just kind of, like, just at the very top level I'm confused about that given that if we then break that a little bit of the PEBP population we're probably just talking about a couple of people, right. So how can on the fertility side where it's six percent of the population -- And I understand a lot of the service is already covered. Same with this particular category too though. So I don't know. Can you -- There's a question in there somewhere. But can you help?

MS. RICH: So Laura Rich for the record. You are correct where this is -- this is not widely -- there's not a lot of utilization. I think -- I'll have to go back and look through the e-mails. But there was just a handful of people. It is every year -- It is -- The cost of those have risen every year of those services has risen every year since this was introduced in 2015.

There's the -- I think what we were focusing on here is opening the doors to those. So right now for us it's under the PEBP plan identifies it as you have to be over 18 in order to be covered for these services. So eliminating that requirement does obviously open doors to, you know, to a new population, a new group. So there's a lot of CAPITOL REPORTERS (775) 882-5322

projections.

I do think that this was likely when PEBP receives the projections or the this is what we think might happen -- And, again, that's really what it is, it's a best guess using data available to us. We usually get a pretty significant dollar figure difference. It could be as low as this or as high as this. And so we try to be as realistic as possible.

So I think -- I mean, we can go back and look at this. Again, I want to go back and look at this, just because of the different requirements in the amendment as passed. But, you are correct, the amount of people that have actually gone through this transition and received these services is relatively low. But I think the cost of those services in the grand scheme of things is much higher than fertility treatments. So I think that's where -- what we're looking at overall is just the overall cost.

And I think -- Nancy Spinelli, I don't know if she is on. But I know that she's worked very, very closely with our third party administrator through these -- for a lot of these members because they do go through utilization management and case management for these services. It's a requirement. So I know that she's got very detailed experience with this. And I don't know if she's on if maybe CAPITOL REPORTERS (775) 882-5322

she can add to that. Let me see if she's on. I can't tell. 1 2 Yes, she is. Nancy, are you available? Maybe. 3 MEMBER KELLEY: She's on mute. I just had --MS. SPINELLI: Sorry. Sorry about that. Yes, we 4 have had a few over the last -- the last three or four years, 5 a few cases where we've had the transgender surgeries. 6 it's only been -- Actually, I can only think offhand of 7 three, I think, so it's not a real common thing. 8 9 MEMBER KELLEY: Can I ask a follow-up, Executive Officer Rich? I'm just wondering what is the PEBP's annual 10 11 spend on the services that are currently covered in this 12 category? Is that a number anyone knows? 13 MS. RICH: So I can look it up. Let's see. remember that this came up in a -- when we were trying to 14 figure out the fiscal note. So if you give me just a minute, 15 if I look through my e-mails, I can probably come up with it. 16 There's a lot of e-mails about this. We also have some 17 18 litigation regarding this too, so I have about a million 19 e-mails on this subject. 20 So, in 2019, our total spend was 212,000. And, in 2020, it went up to 252. 2021 obviously we've got --21 22 Well, so 2020 and '21 you know that there's a lot of claim So it's a little -- that number I wouldn't use 23 suppression. 24 as accurate. If they go back -- And I don't have it right

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here in my e-mail. But before 2019 the spend was almost
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    nothing. And so it has been steadily rising and I think
    that's where that fiscal note came from.
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                MEMBER KELLEY: Okay. Well, thank you.
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    appreciate your answer. I appreciate you looking at that.
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    And it seems to me, hopefully, with the amendment and then if
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    you re-look at the fiscal note again, because if we're going
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    to be spending $252,000 a year on adults, I mean, I can't
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    imagine there's that many kids under the age of 17 who are
    lining up for this surgery. You know, it's not that simple.
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    So it just seems that honestly a million seems very high.
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    hopefully we can bring that down. But I appreciate the
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    information.
                  Thank you so much.
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                CHAIRWOMAN FREED: Are there any other questions?
    We can move on.
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                Oh, Mr. Bailey, I heard you unmute yourself.
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                MEMBER BAILEY: Laura, you said there was legal
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    action taken. And who against?
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                MS. RICH: Mr. Bailey, this is -- so there's --
    PEBP has some litigation regarding, you know, there's appeals
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    and things like that regarding this situation. But it's
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    probably not appropriate to bring it up at this board
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MEMBER BAILEY: Okay. I understand that. I CAPITOL REPORTERS (775) 882-5322

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meeting.

think that's a good question. Because what's that going to cost if it costs us anything? Thank you.

CHAIRWOMAN FREED: This is Laura Freed. Board Members, would you like a five-minute break? Oh, my gosh, this might be the first time in history you guys haven't said yes. All right. We'll keep going.

MEMBER LINDLEY: Member Krupp is talking, but she's muted.

CHAIRWOMAN FREED: Okay. All right. Let's come back at 2:25 then so everybody can have a little break.

11 (Break was taken)

MS. RICH: So the next one -- Laura Rich for the record. The next one that I wanted to go over was on page 18, Senate Bill 171. There's a lot of pieces to this. This bill prohibits a pharmacy benefit manager from requiring a covered person to obtain a drug by mail. Where does this affect PEBP?

So right now PEBP uses Accredo, which is a specialty pharmacy through Express Scripts. Specialty pharmacy, specialty drugs, are usually much more costly and come with a significant rebate. So if we were to -- If PEBP -- If this bill were to pass and PEBP could not enforce the requirement to -- for members to get their drugs from a specialty pharmacy such as Accredo and instead could go to a CAPITOL REPORTERS (775) 882-5322

retail pharmacy and receive their specialty drugs there, there's definitely -- there could be a significant impact. The impact from that is, one, the drug pricing is definitely the discount we get through Accredo is much, much higher than through a retail pharmacy. So, overall, at retail that drug would be a lot more expensive.

Secondly, we would not be -- the rebates that we would get -- Through the program PEBP gets a significant amount of rebates from drugs through our PDM every year. And so a lot of these rebates come from specialty drugs. The rebate would also be much less if that drug were to be purchased at a retail pharmacy rather than through a specialty pharmacy, through the Accredo specialty pharmacy.

Express Scripts, to look at how -- what kind of impact would this have on the program. You have heard members that are unhappy with the requirement to get -- to get these specialty drugs through the mail because especially in southern Nevada you have, you know, the summers can get hot and so having a medication sit out on your front porch in 110 degree weather is not great. And so most of the time these folks have to take other measures, which we can accommodate. Express Scripts does. You know, they'll send it to your place of work. There's different mechanisms to mitigate those issues. CAPITOL REPORTERS (775) 882-5322

But, overall, you do have members who prefer to go to retail and pick up their drugs that way.

So we looked at how many people do we think would switch over to retail versus mail order. Right now I think that the amount of folks that are receiving their specialty drugs they're probably going to stick with that. Not a lot of people are going to switch over. I think that those that are on that program that have -- they're used to it, they're going to continue to receive their specialty medications that way. It's probably going to be the newer folks that have new prescriptions that move on to that retail option.

So we took a look at what do we think the impact would be and how many folks do we think would move on to get their drugs through retail. And the biennial impact that was provided by Express Scripts was about \$637,000.

Now, what I do want to add is that there was a conceptual amendment which was then -- it was actually on -- When was it? Today. Today. It was the one I listened to this morning, actually. So it was amended and passed this morning. And it included the amendment that definitely changes things for PEBP. It would have a much greater impact for PEBP than the \$637,000 that you're seeing here. Because the conceptual amendment will essentially eliminate the ability for PEBP to offer the Sav-on program and CAPITOL REPORTERS (775) 882-5322

out-of-pocket protection program that we have in place.

and so, if you remember, we put that in place earlier in 2020, I think. I can't remember if it was the May board meeting or the March board meeting. But that was -- the board implemented that because of the two million dollars a year that we would see in savings. And, additionally, the members would see, the members that had those medications that fell under the Sav-on program would also have a zero dollar out of pocket, so savings for both the member and the program.

This conceptual -- or the amendment that was incorporated in this bill being passed today eliminates

PEBP's ability to offer those. And so our fiscal note will definitely increase by several million dollars, probably four million dollars is what we're looking at for a fiscal note, on top of the \$637,000 that was identified in the original bill.

Assemblywoman Hardy to discuss the implications of this amendment. It sounds like they have been working with Medicaid on this as well. So I was able to communicate a little bit with Medicaid earlier this morning and we are possibly exploring some language that would mitigate some of these -- the fiscal note that we would be putting on there. CAPITOL REPORTERS (775) 882-5322

But at this point that bill has been passed out of committee with that language incorporated in it. So it's definitely concerning for PEBP at this point. I will stop there for questions.

MEMBER AIELLO: This is Betsy with a question for Laura. Laura, so if it's a loss for the insurer and a loss for the person, what is the benefit? Why is Senator Hardy asking for this amendment? What do they see as the reason to have it?

MS. RICH: So Laura Rich for the record. Betsy,
I don't think you were on the board at the time when we
discussed this, but originally -- So there's people that
receive co-pay assistance dollars. Those are folks who
typically have prescriptions that are high cost prescriptions
and so they get assistance from the manufacturer to pay for
those.

In the past, what was happening is that, let's say that they got a thousand dollars in co-pay assistance dollars and so they were getting that medication, that drug, for very low cost or even at no cost. And so the manufacturer would assist and provide that co-pay assistance for that member up through the point where they've met their deductible and now they're getting that drug for free. So they have no out-of-pocket cost at that point. And at that CAPITOL REPORTERS (775) 882-5322

point the drug manufacturer cuts the member off and no longer provides co-pay assistance because the plan is paying a hundred percent. So you can see that we were not able to leverage those dollars.

And so what plans are doing now is providing this -- they're implementing these programs where those co-pay dollars don't get incorporated in to your accumulator. So if a drug manufacturer provides a thousand dollars in co-pay assistance, it does not lower your deductible. It does not go towards your deductible or out-of-pocket max. So that does not get applied.

So we had that in place for a couple of years.

And then earlier in 2020 we added on the Sav-on program. And what that does is it -- it helps out the member in a sense because it provides -- it still provides the co-pay dollars that the drug manufacturer is willing to provide to that member. It applies it to the plan. And so those costs go down to the plan overall.

But -- And I have ESI on the line. They can probably explain it a lot better than I can. It's a very complicated program. And I know when we talked about this when this was brought to the board there was a lot of questions about it.

But, in this, with this Sav-on program, drugs CAPITOL REPORTERS (775) 882-5322

that fall in to the Sav-on category, which there are a significant amount of drugs that fall in to this category, the member is getting it at zero cost regardless. And so we're still able to get the drug manufacturer dollars but the member isn't paying. It's just it's not going towards their accumulator. That money is not going toward their accumulator. So if they were to go see the doctor, go to the emergency room, or anything like that, they still have to meet that deductible. They're not just having those co-pay dollars bring down and eliminate their deductible. But at least they're getting that drug specifically for zero cost.

So that's why we have certain plans in place like that. But not all health insurance plans have that. And so I think that health insurance plans are typically not applying those co-pay dollars to the out-of-pocket cost of members. And I think this is a mechanism to assist those people because those dollars are not being applied towards the deductible, if that makes sense.

And it's a lot more complex than that. So I'm happy, if you want more information on that, I am happy to coordinate and have Express Scripts sit down with you and explain the ins and outs of this program. There's a lot to it. And it's very complex.

MEMBER CAUGHRON: So this is April Caughron for CAPITOL REPORTERS (775) 882-5322

the record. And this question is for Executive Officer Rich. You mentioned that retail pharmacy is more expensive for PEBP than specialty pharm. I'm just curious to see if there's been any research performed on offering incentives for participants to participate on the specialty pharm for the mail order drugs? Are there discounts available? Or what's out there?

MS. RICH: Laura Rich for the record. So really the incentive is you're likely getting a better drug price at Accredo versus retail. So right now they are required to get it at Accredo. There's no -- There is no option to get that drug filled at retail. So that's not even -- there's no option for that today. If this were to be implemented, it's something that we could consider. And that's, I mean, just off the top of my head, I think there's some barriers to, you know, to creating incentives. But it's something that we can look at definitely.

MEMBER KELLEY: Executive Officer Rich, I just have a process question. So you said that they added the amendment, which made it more expensive for PEBP, and that it was passed out of committee. So where does it go now? When do you update the fiscal note? Like, are you seeing that the legislators are paying attention to the fiscal notes? Like, is it deterring them? Because obviously it's going to turn CAPITOL REPORTERS (775) 882-5322

in to another big fiscal note. So I'm just kind of curious.

MS. RICH: Laura Rich for the record. Well, they're paying attention, because I'm e-mailing them for sure and putting it on their radar. I have definitely -- Anything with a significant fiscal note, I have reached out to the sponsor of the bill and said let's talk. So there's definitely -- it is on their radar.

So, I assume with a fiscal note this is probably going to, you know, go to a money committee. So now that it's been passed out of the committee. So, yes, I believe the way that it works is until it's actually posted in analysis and amendment PEBP doesn't have the opportunity to change the fiscal note to address that amended -- the amendment that's been incorporated in to that legislation.

CHAIRWOMAN FREED: This is Laura Freed. I can speak to that. No agency, Laura Rich's, or mine or anybody else's has the ability to amend a fiscal note officially, per NRS 218D. Fiscal notes are only placed on the as-introduced version of a bill. So any subsequent change to a fiscal note is done via testimony.

MEMBER KELLEY: My comment is wow. So, I guess when I think about this bill, obviously, it's been driven because participants or members are having -- spoilage, right, is happening in the summer. And I wonder if -- I CAPITOL REPORTERS (775) 882-5322

don't even know if friendly amendments could happen. But is there a way, for example, for PEBP to say, all right, well, specialty medication saved us so much money but we understand the spoilage, you know. Because, to be fair, in Las Vegas it's not 110. It's actually 120. And the number of 120-degree days are expanding every year. I mean, that's the reality, right. My garden tells me that every year because every year trees are dying because it's getting hotter.

So is there a way that PEBP could put in place a program itself whereby people could opt, just kind of in the extreme hot months, so a third of the year or something, where we can allow them to go to the pharmacy but the rest of the time we get them to do the mail order so we capitalize on some costs. I don't know. I'm probably way outside, but thinking outside the box here on how to satisfy participants but also keep our costs reasonable.

MS. RICH: Laura Rich for the record. It's definitely something we can look in to. Like I said -- And Express Scripts has different options in place. You are able to -- You know, you could send it to your work place. You could send it to wherever you would like that medication to be sent. And usually it is -- It can be sent overnight. It can be sent -- You know, there's different mechanisms to address that. But, yes, we can definitely look in to what CAPITOL REPORTERS (775) 882-5322

1 other options are there.

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CHAIRWOMAN FREED: Okay. With that, are we ready
to move to the next? It sounds like it.

MS. RICH: Did we want to take a position on that one?

CHAIRWOMAN FREED: I'm hearing deafening silence from the board, so I guess not.

MS. RICH: Okay. So the next one is way back in the back. Let's see. So the next one is on page 26 of 33, Senate Bill 290. This enacts provisions related to prescription drugs for the treatment of cancer. I will say I do have ESI available here. We have been going back and forth on this on the fiscal note a lot. Because there's -there are some -- there's some questions about it. that there has been -- So this morning -- No. On the 7th, on April 7th, it was amended and passed in committee. And the amendments were really regarding the exemption process and time periods surrounding how long the insurer in this case, it would be PEBP, has to provide an exemption or come up with an exemption.

So the concern here is that on a program side the exemption process falls partially on PEBP to oversee. We are required to provide a form and would then need to coordinate with ESI on any exemption related to the step therapy or the CAPITOL REPORTERS (775) 882-5322

removal of step therapy requirements that are in place today for the utilization of cancer drugs for those people in -- those patients in a step -- or a stage three or four cancer.

So PEBP has reviewed this bill. And, like I said, we are still looking at whether the cost is -- if we need to reduce the fiscal note on this or what we believe the projected cost is.

But I'm going to pass this to, I don't know if it's Jared or maybe Harris from ESI so that they can elaborate on this and talk about how the fiscal impact really impacts the program here.

MR. MCGOWEN: Thanks, Laura. This is Jared
McGowen for the record. I also have Joe on as well. He's my
partner, the financial analyst that actually ran these
numbers for us.

And, as you said, it's really difficult to project what the fiscal stint here would be. You know, for the fact that we can't necessarily see who the stage three or stage four cancer patients are. And you have step therapy rules in place. So, essentially, what that means is, is these patients already have to go through a process to where when the doctor writes a prescription for a certain cancer medication, that they have to go through and get a lower cost alternative drug first to see if it works prior to moving to CAPITOL REPORTERS (775) 882-5322

a more expensive drug. So this step is already in place.

And where it speaks of they can apply for an exemption, and that's already in place as well, meaning if there was a particular instance where a patient either has an interaction with a lower cost alternative or they tried it in the past and it hasn't worked, there is already steps in place to -- for the patient to be able to get the drug.

So, you know, best case scenario, there could essentially be no fiscal impact here. But, you know, worst case scenario, you see it here on page 26, we're estimating about 713,000.

And, Joe, if you're on, can you estimate -- or can you explain exactly how you got to the 713,000? Joe, you may be double-muted there. Okay. Well, Joe may not have signed in.

But based on, you know, projected utilization of what we saw with some of the high cost cancer drugs, if there would be to automatically apply exceptions, meaning the step therapy rules would go away, this is the impact that we came to of the 713,000.

MS. RICH: It looks like Joe is unmuted. Joe, if
you --

MR. MCGOWEN: Joe, are you there?

MS. RICH: Maybe not.
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MR. MCGOWEN: Okay. Maybe we lost connection.

Any questions from me about how we came about this? Like I said, this is a really tough one, just because you don't know exactly how many patients are affected or what particular drugs. But just know that the proper protocol is already in place with the step therapy and patients already have the ability to appeal the decision. And it just comes with more information required from the doctor in order for them to get a particular drug. But at no point is a cancer patient ever denied a medication.

MEMBER KELLEY: It's Michelle Kelley here. I have a question for Executive Officer Rich, I guess. So I'll try to focus. How long does step therapy in the plan take? And then I guess my comment along with the question is that when we're talking about stage three and four cancer, I'm assuming, like, hours make a difference. And so can you kind of talk, reconcile for me the difference between, you know, people seeking urgent attention and then the timing -- the time it takes to work through the step therapy.

MS. RICH: So Laura Rich for the record. I think
I am going to ask the subject matter experts who actually do
this, Express Scripts, to speak to that since they're
probably much more well-equipped to answer this than I am.

MR. MCGOWEN: Yeah. Jared McGowen for the CAPITOL REPORTERS (775) 882-5322

record. So just to reiterate. Sorry. I had some background noise there. All of my kids are home.

Your question was around step therapy and exactly the process behind it and how long it, I guess, remains in place; is that right?

MEMBER KELLEY: Yeah. The time it takes to go through step therapy versus putting -- versus the cost of time and treatment, I guess. So, for example, I guess what I'm thinking is if a doctor recommends Drug X, which is one of the more expensive drugs, right, because maybe they've seen that it's more -- they've decided clinically that it's more beneficial, but then the health plan says you have to do step therapy, how long do they have to -- You know, how many steps do they have to take, I guess, and how long does it take to get on to that medicine that the doctor actually thinks will be the best?

MR. MCGOWEN: You know, that's a good question.

Ultimately it comes down and depends on the drug. And at no point is Express Scripts saying that this is what drugs you have to use or this is the time you have to use a particular drug before you can move to the next. It's ultimately based on FDA guidelines. So, you know, we're following exactly what the FDA says about all of the clinically-equivalent drugs that are a lower cost.

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And there may be times, especially you're looking at a cancer patient stage three and four, where there is a step therapy, when they go and put in a script, there is a step therapy that comes up that notifies them they need to use a lower alternative first, the doctor can appeal that or they can put in an exception right there. Now, they do have to, you know, come forward with the exact reasoning behind that. And depending on case-by-case scenario, that can get approved.

But for the fact of, you know, for one particular drug having to stay on it for X amount of time, that's all been very based on each individual drug and the therapy.

But, you know, often times if they get on a drug, say, for example, and they have an allergic reaction or whatever it may be or it's making them sick, you know, they can cut that drug off right away and go back to the doctor and ask their reasoning as far as why they can move to the next alternative.

So it can be a fairly quick process. At the same time, you know, for plain call sake as well, that lower alternative may be a good fit for the patient and the patient can continue that therapy without having to move to that higher cost.

Because, you know, frankly, the overall plan cost CAPITOL REPORTERS (775) 882-5322

on a net perspective for PEBP is 70 percent on the specialty side.

So in traditional what you see book of business is about 50 percent of your plain cost is driven by about one percent of your population. Or in PEBP's case it's one percent of the population driving 70 percent of the cost. So the specialty medications are the primary driver of that. So anytime you can move them to a lower cost alternative it's better.

But, again, we're keeping in mind that these are cancer patients and you want to make sure that they have the appropriate medicine at the right time. I hope that answers your question.

MEMBER KRUPP: I have a quick question too.

Could you please describe how long the appeals generally take from a patient physician and what criteria is required.

MR. MCGOWEN: You know, often times, it really depends on the physician on how fast they can move. So, you know, generally within 24 to 48 hours it can be approved fairly quickly. But often times, you know, Express Scripts or Accredo is engaged very quickly in responding back to the physician. But where we traditionally see the holdup is the physician's response to Accredo or Express Scripts for the appeals. And so as quickly as they can provide them the CAPITOL REPORTERS (775) 882-5322

information that they need about this particular patient, 1 2 they can usually get it turned around pretty guickly. 3 depending on the urgency of the medication, of course. you know, if it's less urgent that they need it right now, 4 the appeal is much quicker versus, you know, they can 5 essentially wait a week. 6 MEMBER KRUPP: What information do you request 8 for an appeal? 9 MR. MCGOWEN: Really, it's medication records, their medical records, what medical diagnosis or reasoning 10 11 behind requesting a particular drug that might be covered 12 under step therapy. So, essentially, they want to see what 13 have you tried in the past and what is your reasoning for bypassing this lower cost alternative and going to the higher 14 15 cost drug. MEMBER KRUPP: Jennifer Krupp for the record. 16 17 Thank you for that. And once that information is gathered, who reviews that information and makes the determination 18 19 about the step therapy? 20 MR. MCGOWEN: So it's essentially an appeals committee usually put together by pharmacists and physicians 21 22 that are a third party administrative essentially, a 23 non-biased group of people that are able to take all of this 24 information and gather it. CAPITOL REPORTERS (775) 882-5322

And, again, it's not based on their opinion.

It's based on FDA guidelines and what is the reason why they could essentially bypass the step therapy and move on to the higher cost alternative.

MEMBER KRUPP: Thank you. I don't have any further questions. Again, Jennifer Krupp for the record.

CHAIRWOMAN FREED: Okay. This is Laura Freed.

Thank you, Board Members, for the good questions. I learned things from your questions.

Is there an appetite to take a position on this bill? Okay. Hearing none, I guess we'll move on.

MS. RICH: Laura Rich for the record. So the next one is on page 28 of 33. It's Senate Bill 321. I'm only highlighting this because we did add an unsolicited fiscal note to this. This creates the Nevada System of Community Colleges. So basically it would break up the System of Higher Education in to two separate systems.

The reason this caught our eye is because we are in the process of implementing our -- transitioning to a new enrollment and eligibility system and so we're very well aware of the cost and the processes that need to occur to ensure that payrolls and enrollment and all of this can be integrated with our different pay centers. And so NSHE is definitely one of the larger pay centers today. We have CAPITOL REPORTERS (775) 882-5322

payroll integration with them. We have -- There's a lot of that technical requirement that would need to happen on the System of Community Colleges if that were to take place.

And so we reached out to the enrollment eligibility vendor and asked them to come up with a potential cost to do something like this. And so the impact was \$235,000 and that's really what the impact would be to incorporate the two systems, the PEBP system with the, in this case, the community college, payrolls, and all of those aspects of integrating for health insurance benefits.

any hearing. It doesn't look like there's a hearing scheduled. It looks like NSHE put a ten million dollar fiscal note just for 22-23 on this and then 20 million for future bienniums. So I don't know if this is going to get any traction. It doesn't -- The fact that there's no hearing scheduled tells me that this probably will die on Friday. So I will stop there for questions. It doesn't look like it. Okay. Oh, go ahead.

MEMBER LINDLEY: Director Rich, Tim here, for the record. The only question I have is the board currently has two representatives from NSHE. Does the Nevada System of Community Colleges fall under that representation or would it be separate?

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MS. RICH: Laura Rich for the record. That's actually a very, very good catch, Mr. Lindley. It is -- They would lose representation for sure, because it -- unless something is -- unless changes are made statutorily, there would not be any representation as far as it would be the system -- I guess it would just depend on how that language is changed and what the System of Higher Education, does that now become the university system, the community college system? I don't know how that language would change, but it definitely would have an impact on our -- on the board makeup and statutes and the representations on there. So should this bill pass, it would probably be something that would need to be addressed.

MEMBER LINDLEY: Thank you.

CHAIRWOMAN FREED: Okay.

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MS. RICH: All right. Moving on to page 30, Senate Bill 360. So Senate Bill 360 revises the appointment to the Public Employees' Benefits Program and Public Employees Retirement System boards. This was -- This passed in committee last night. And so I'm just going to go in to the amendment that was incorporated in to that because it makes some significant changes to that original bill.

First of all, PERS is eliminated entirely, so it just now focuses on the PEBP board. And it adds appointment CAPITOL REPORTERS (775) 882-5322

requirements for two board members who are employees of -Actually, let me -- I have the amendment right here. I'm
going to read it and that's probably easier. So it amends as
follows: The two NSHE professional employee members from -So the two NSHE professional employee members are chosen from
a list of five nominations submitted by the professional
organization representing the largest number of professional
employees of NSHE.

I'm assuming this relates to the next one we're going to talk about, 373. But it is -- It would essentially instead of today we have the governor who appoints from a list of whoever he wants, this would limit it to the list of five nominees that would be submitted by the NSHE professional organization. Additionally, the two members retired from public employment would also be nominated in a similar way where they would receive five -- the governor would receive five nominations submitted by the professional organization representing the largest number of retired state employees, so the labor organization affiliated with that. And then also the two members who are classified employees from a list of ten nominations submitted by the labor organization representing the largest number of classified employees in the state.

So really what this does is it shifts the CAPITOL REPORTERS (775) 882-5322

appointments to -- it limits this to a list of nominees versus giving the governor an open-ended ability to nominate who ever he so pleases like it is today. So this would affect six of our ten board positions as is written in this amendment today. This, again, was passed last night and is -- It was passed -- Sorry -- amended and passed last night in committee. And so, with that, I know that there was a lot of public comment on this. I'm going to stop and I'd like to hear what the board members have to say or questions from the board members. CHAIRWOMAN FREED: Board members. MEMBER LINDLEY: Tim here, if I may. CHAIRWOMAN FREED: Yes, of course. There was a lot of public MEMBER LINDLEY:

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MEMBER LINDLEY: There was a lot of public comment regarding active classified employees being represented on the board. To that effect, I can say that if you're reading the proposed amendments, the statute, 287.041 -- And, of course, Brandee Mooneyhan, I encourage you to interject -- my understanding is that there are two employees and classified service of the state of which I am one and I understand that there's another member on the board who represents classified employees.

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CHAIRWOMAN FREED: This is Laura Freed. That's correct. You are one and Ms. Caughron is the other one.

MEMBER LINDLEY: And the reception I received from the public comment seems to imply to me that classified employees are not represented. And two out of ten board members are representing -- 20 percent of the board is representing classified employees.

Of course, one of the public comments referenced average earnings of 35 to \$40,000 per year. And I would say I was one of those. Granted I don't make much more than that, but I was one of those. I work in the Department of Taxation with a lot of people. I work -- And I represent those people personally. For example, I co-work with single parents, single individuals, and supporting families on one income. In fact, I am one of them supporting my family on one income.

And so I feel kind of shunned and shunted or pushed to the side in not being recognized that I do look out for not only myself as a PEBP member but also other classified employees.

Based on Mrs. Rich's comments, there's approximately four or -- four chair board seats, two classified and two retirees. I would go to the largest labor organization.

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CHAIRWOMAN FREED: Yes, that's right. So this is 1 2 Laura Freed. I'm going to ask Laura Rich to start a level set conversation by saying, of the ten statutory board 3 members under current law, what are each of the seats? 4 Excluding me, because I'm on the board by virtue of my 5 position. So, of the nine other board members, would you 6 please tell us for starters what those people -- who their 7 8 constituency is theoretically. 9 And I just want to note here that Mr. Lindley has to step away, but let's keep going anyway. 10 Mr. Lindley, but we will get back to your question. 11 12 MS. RICH: So, Laura Rich for the record. I have pulled up NRS 287.041. So two members that are 13 professionally employed with the Nevada System of Higher 14 15 Education appointed by the governor upon consideration of any recommendations of organizations that represent employees of 16 the Nevada System of Higher Education. One such member must 17 reside in the north -- in northern Nevada and the other 18 19 member must reside in southern Nevada. So those are -- that is Ms. Kelley and Ms. Urban. 20 21 CHAIRWOMAN FREED: Right.

MS. RICH: We also have two members who are retired from public employment appointed by the governor upon consideration of any recommendations of organizations that CAPITOL REPORTERS (775) 882-5322

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represent retired employees. So that today is Ms. Aiello and Mr. Bailey.

Two members who are employees in the classified service of the state appointed by the governor upon consideration of any recommendations or organizations that represent state employees. That is, as we just said, Mr. Lindley and Ms. Caughron.

One member who is employed by the state in a managerial capacity and has substantial and demonstrated experience in risk management, group insurance programs, health care administration, or employee benefits program appointed by the governor. And, forgive me, but I don't know if this one is Ms. Fox or if it is Ms. Krupp. But there's two positions here and I don't know which one falls in to which. And, if either of you know, I would be -- please correct me. Feel free to jump in.

MEMBER KRUPP: This is Jennifer Krupp for the record. I think that's the position that I fall under.

MS. RICH: Okay. And then we have two members who have substantial and demonstrated experience in risk management, group insurance programs, health care administration, employee benefits programs appointed by the governor. So that is Mr. Verducci and also Ms. Fox. And then we also have the director of the Department of CAPITOL REPORTERS (775) 882-5322

Administration who falls under that as well. So those are the ten positions.

CHAIRWOMAN FREED: Okay. Thank you. All right. Two professional NSHE, one north one south, two retirees, two classified employees, one with substantial experience in risk management or employee benefits or health care management, and then two with demonstrated experience in health care benefits or administration. Okay. And then me.

Okay. So this bill as amended last evening would -- I'm sorry. This is Laura Freed for the record. One of these days I'll get that as a habit.

This bill as amended would make the NSHE, the retirees, and the classified employees, so that's six positions on the board, required to be appointed from a list submitted by the employee exclusive representative that represents the largest number of employees. Do I have that right?

MS. RICH: That's correct.

CHAIRWOMAN FREED: Okay. So I'm going to add a little bit of context to that. Right now under current law there are 11 bargaining units. That was authorized by SB 135 from last session. Seven of those units have actually organized. Four are represented by AFSCME. One is represented by the Nevada Police Union. One is represented CAPITOL REPORTERS (775) 882-5322

by the Nevada State Law Enforcement Association. And one is represented by the Battle Born Firefighters Association.

That total number of those seven organized units is about 6700 people. Or in rough numbers, of the 18,000 state employees, we have 37 percent organized and represented by somebody. Then we have 62 percent unorganized.

I would note, Mr. Lindley is, as he said, an

honor at the Department of Taxation. His class code actually falls under one of the organized units under current law.

It's unit D, which is professional staff not in health care, in case anybody wants to geek out on collective bargaining law in this state.

And so I am curious under the law -- under the bill as currently constituted, does that mean that

Mr. Lindley and Mr. Caughron get kicked off the board because

AFSCME gets to determine who they want on the board? Even though Mr. Lindley actually has the potential to be a union member but it's not his fault unit D hasn't organized.

MEMBER LINDLEY: Chair Freed, Tim for the record.

Thank you for educating me on my bargaining unit. And I'll pass it off to Director Rich.

MS. RICH: So Laura Rich for the record. Those are all very good questions. The answer is I don't know. I don't know if that kicks off not just Mr. Lindley but CAPITOL REPORTERS (775) 882-5322

Mr. Bailey and Ms. Aiello and Ms. Caughron. You know, I don't know how that would work.

CHAIRWOMAN FREED: That's true, yeah.

MS. RICH: It's now in the future though let's say that they are allowed to remain on the board and carry out their term, at that point then I believe that AFSCME would be -- would have the authority should this bill pass as amended would have the authority to essentially appoint -- And I say appoint because really it's a -- it limits it. It limits the appointment to what I would assume would be AFSCME or whatever labor organization. It would limit it to those members of that group.

And so right now I would argue that the governor having the authority and the ability and not limited to a list of five people has the ability to. And I know that this is done just from the discussions with the staff on -- the governor's board staff, they vet these members and they look at what kind of expertise do they come with, what kind of background do they have, what -- you know, are they coming in with a bias, are they -- This is all things that they look at in terms of making an appointment.

And so when you limit it now to five members, you are greatly reducing the pool of qualified and capable folks that can be on the PEBP board. So that's just my two cents.

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1
                MEMBER AIELLO:
                                This is Betsy. Can I ask a quick
 2
    question?
               I'm sorry.
                CHAIRWOMAN FREED: Betsy, please go ahead.
 3
                MEMBER AIELLO: Are the retired members being put
 4
    up by the active employee organizations or by the retired
5
    employee organizations? I think it's RPEN.
 6
                CHAIRWOMAN FREED: Betsy, this is Laura Freed.
 7
8
    Do you mean currently or under the bill?
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                MEMBER AIELLO: Under the bill.
10
                MS. RICH: So that's a good question. Chair
11
    Freed, do you know what the answer is as far as, you know,
12
    what -- I mean, does AFSCME represent the retirees? You
13
    know, I don't know.
                CHAIRWOMAN FREED: Sorry. I didn't mean to talk
14
15
    over you.
               I apologize.
16
                MS. RICH: No, go ahead.
                CHAIRWOMAN FREED: No, not technically, not under
17
18
    NRS 288.
              They have -- You can certainly, any one of us as
19
    retirees, could certainly join the AFSCME retiree chapter of
    Local 4041.
20
21
                So, to answer Betsy's question, the way I read
22
    the bill, yes, the employee organization -- And that's
23
    where -- I mean, that's where the terminology of the bill is
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confusing, because under current law, exclusive

24

representative for state employees has a very specific statutory definition, whereas, these bills that we've been talking about, 360 and SB 373, talk about professional organizations as distinguished from exclusive representative.

I mean, but the way I read the bill, the answer to Betsy's question I think is yes, that AFSCME being the largest rep would have that power.

And somebody else actually was -- had a question at the same time as Betsy. So please speak up.

MEMBER KELLEY: Michelle Kelley. I guess I just wanted to clarify something. So, it's my reading of the bill that the labor organization, just to cut it short, that the organizations get to nominate five people. So right now the way the professionals of NSHE work is that the Nevada Faculty Alliance is the nominating body.

But I can tell you that I'm not a member of the Nevada Faculty Alliance. And so their process has always been to go out and seek the most qualified individuals to be on the board. And, you know, I know that there's an exception that I am, you know, the Nevada Faculty Alliance person. But, in fact, I'm representing all of the participants. And, as I say, so I was nominated by the Nevada Faculty Alliance but they don't have a requirement that their representatives be part of the Nevada Faculty CAPITOL REPORTERS (775) 882-5322

Alliance. And it's my understanding that five out of six
haven't been members of the Nevada Faculty Alliance.

And so, as I say, my understanding is that that bill says the groups get to nominate doesn't mean they have to nominate only from their own members. They can seek the most qualified people, unless I'm totally reading it wrong as well.

But, also, I just wanted to kind of defend my position. Because, as I say, I was nominated by the NFA but I am not a member of the NFA, so I'm not sure if we're all talking about the same thing.

MEMBER URBAN: Marsha Urban for the record. I'm not part of the NFA either, but I was nominated. And I -- Actually, they kind of begged if I would do it, because they have a hard time finding nominees. And so I was in, you know, like -- I said yes. I don't know why. But I was nominated. And I was chosen. And I'm still not part of NFA. I just want to put that out there.

MEMBER LINDLEY: Tim Lindley here. A question I have -- Of course, Michelle Kelley and Marsha Urban, you are not active members in the labor organization. Is there anything that prohibits or prevents labor organization from nominating today? Is there a reason why this was specifically in law? Because maybe Ms. Mooneyhan chime in on

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that as well.
1
                MS. MOONEYHAN: Brandee Mooneyhan for the record.
 2
    I'm not super familiar with this bill. But the way I
 3
    understand it is that right now they can make nominations.
 4
    They are encouraged to do it.
 5
                CHAIRWOMAN FREED: This is Laura Freed.
 6
                                                          Brandee,
7
    I think you've frozen up.
8
                MS. MOONEYHAN:
                                Am I moving?
 9
                CHAIRWOMAN FREED: Brandee, did we lose you?
10
                MS. MOONEYHAN:
                                Yes.
                                      Can you hear me?
11
                CHAIRWOMAN FREED: Yes, now I can hear you.
12
                MS. MOONEYHAN:
                                Okay. I apologize.
                                                      I got a
    notice that my internet is unstable.
                                          And it's been fine all
13
    day, except when I talk, apparently.
14
15
                Anyway, so what I was saying is I believe this
    bill -- First I want to make the caveat that I am not, you
16
    know, I haven't studied it in depth or anything like that.
17
    But, if I understand it correctly, it limits the nominees
18
19
    that the governor can choose from to a list made by the
    biggest representative group, whereas right now those groups
20
    can and do make nominations. But the governor can pick, you
21
22
    know, he doesn't have to choose from that list.
23
                CHAIRWOMAN FREED: Right. Okay.
24
                MEMBER LINDLEY:
                                 So, Chair Freed, Tim here.
                                                              Ι
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just remember in the public comment there was -- someone stated that out of six nominees only one was chosen. And I don't see how that justifies changing the statute when the governor has the ultimate decision on who was elected -- appointed to the board.

The one thing that I've gathered from this is the largest labor organization could have potentially four representatives on the board representing actives and retirees. And, Ms. Freed, who can -- who is largest labor organization for actives and retirees?

CHAIRWOMAN FREED: This is Laura Freed. I can only speak for the actives. Right now AFSCME is the largest exclusive representative of people with an official EMRB designated exclusive representative. I can't speak for the retirees because that's not -- the state doesn't bargain with retirees, you know. And that's kind of why I drew out that only 37 percent of, you know, the state work force is organized right now under current law.

My issue with this is kind of twofold. Number one, the collective bargaining process hasn't matured, in my view. I mean, we've got SB 373 is asking to add NSHE professional employees, unclassified employees, to the collective bargaining statute. Okay. Understood. I understand they might want to be a part of that. And so that CAPITOL REPORTERS (775) 882-5322

1 stands to change, to me, the exclusive representative.

2 Whether you call it a professional organization or an

3 exclusive representative, if you're joining 288, the state

4 has to bargain with you, right.

And so AFSCME might not always be the labor organization that represents the most people. Certainly they would try to be. That would be their aim. But who knows if they would succeed?

And, Mr. Lindley, I apologize, I used you as a good example because I know your class code is a member of unit D. There's no telling what unit -- how unit D might organize.

And so this leads me to my second point. You and Ms. Caughron and Ms. Urban, Ms. Kelley, Mr. Bailey, and Mr. Verducci are all fine board members. And, the way I read this bill, there's no guarantee that any of you would be allowed to serve out your term. And this is where, as the chair, I get a little bit protective of the board and I say, well, these are fine board members, what's wrong with them. Why is this bill trying to kick these people off in the middle of their terms? And so I just don't feel comfortable with it for that reason.

MEMBER LINDLEY: Chair Freed, Tim Lindley for the record. I also have other questions. What if a board member CAPITOL REPORTERS (775) 882-5322

no longer wants union representation? Of course, Ms. Kelley 1 2 said that the union -- they don't have to be union members. 3 But I don't interpret it that way. I would imagine a labor organization and union would pick members as part of their 4 benefit -- as part of their group representation.

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And then what if the largest labor organization body changes over the term? For example, you mentioned that there were seven labor organizations, firefighters being one of them, what if firefighters is the largest body for six to 12 months and then it changes to my designation becomes the largest body?

CHAIRWOMAN FREED: Right. This is Laura. Sorry. I didn't mean to -- I'll let you finish your thought, please.

MEMBER LINDLEY: How does that reconcile especially in lieu of a term? Because those labor organizations are going to want their representation on the board. Go ahead.

CHAIRWOMAN FREED: This is Laura Freed. That's exactly the concern I was trying to articulate. And that's what I mean by the collective bargaining process with state workers is not fully mature yet. We're still engaged in negotiations with two of the seven units that have actually organized. We're still doing that. I spend a lot of time doing that.

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And I agree that I think there might be some, you know, changes in the middle of board members' terms that this bill does not anticipate. And, again, I don't want to interrupt the continuity and the accrual of expertise that I think PEBP plan participants deserve. If you constantly have new board members who don't understand how the plan works, I mean, it's hard on the staff and it, you know, makes board meetings longer and, you know, you get -- With an engaged board like this one is, you know, I get great questions, we consider things conscientiously and I'm just -- You know, it's not that labor organizations wouldn't send nominees who weren't conscientious, but there's just an expertise and there's a learning curve there. Anyway, that's my thought on that.

MEMBER LINDLEY: Chair Freed, I'm going to also add some more to my comment because now I'm thinking about the public comment about the disconnect between the public perception that we're in a high chair looking down at active members and making the decisions.

How do I know that there's nothing in the proposed legislation that says okay, a representative must be representative of the average employee. I would gander that I'm kind of representative of the average employee. I go to work and I meet with my co-workers, single mothers, single CAPITOL REPORTERS (775) 882-5322

people, the full spectrum. And when I have to tell them 1 2 about 12 percent budgets cuts after the board meeting, I got a lot of flack. And then the six percent budget cuts, 3 they're, like, well, that's not as bad as 12, but I still got 4 flack. Why are you ruining our benefits. 5 And I even had a story where a grandmother had to 6 7 utilize -- was on the HMO plan for many years and then she moved to the PPO plan and maxed out her deductible less than 8 9 30 days in to the new plan year. 10 So I hope the labor organizations are paying 11 attention that the average employee is representative -- is 12 represented. And I do look out for how will this not only 13 affect me but my co-workers as well because I work with them. And I'm obviously passionate about it. And I will stop right 14 15 there. Thank you, Mr. Lindley. 16 CHAIRWOMAN FREED: This I'll let Mr. Verducci go since he rang in 17 is Laura Freed. And then I'll get to Ms. Krupp. 18 first. Thank you. 19 MEMBER VERDUCCI: Sorry about that, Ms. Krupp. Ι hear how this could -- And this is Tom Verducci for the 20 21 I read where it affects two classified employee record. 22 positions, but I just heard that it could affect multiple 23 positions. I don't fully understand that. I mean, maybe 24 there's some more detailed language in the bill. CAPITOL REPORTERS (775) 882-5322

But, you know, my question to Ms. Mooneyhan would be what is the intention of this bill? Is it to get greater coverage representation from the union groups?

And, just one other thought, I'm reading there's no fiscal note here. And it's my opinion this is something we should be neutral on. I just don't see us really taking a position here. And it's affecting board members. And I just kind of think we let it play its course. I don't really support it or oppose it. But I just don't really see us in a position where we should really be supporting or opposing it. I think neutral is the right way to go here.

And I'll -- I just wanted to ask Ms. Mooneyhan what's the intention here. So that's my question there.

MS. MOONEYHAN: Brandee Mooneyhan for the record. Honestly, I'm not sure. I haven't followed both of those enough to know why it was introduced. I imagine it's just to -- Well, I don't want to speculate on what it's for -- but maybe to increase the employee representatives' ability to affect the board. But I am not certain of that.

MEMBER VERDUCCI: You know, just a follow-up comment. Bills change in their language too. I mean, we could have this format right here, and this could be something that has completely different language in it in the future before it's passed, if it is passed.

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But my suggestion is that we stay neutral on it.

And, with that, I'll conclude my comments there.

MEMBER KRUPP: This is Jennifer Krupp for the record. I just had a quick question. So one of the things I had noticed in the bill -- And I'm not sure if anybody on the board or on the panel can clarify this for me. But one of the things in section two, part A, of this bill was that two members who are professionals employees with the Nevada System of Higher Education. I was just curious what the definition of a professional employee was. In previous employers where I worked, a professional employee was different than an administrative employee. So I just wanted some clarification on that to see if that would also further exclude certain populations or particular people who work at NSHE that would not be classified as a professional employee.

Because, again, my concern is that this bill is excluding a large portion of our PEBP beneficiaries from actually being able to serve on this board. And I'm not in favor of any legislation that would make a person who is directly impacted by the decisions that we as a board have to make to not have representation or the ability to serve.

MEMBER KELLEY: It's Michelle Kelley here. Chair Freed, I can maybe address that question.

CHAIRWOMAN FREED: Sure.
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MEMBER KELLEY: So professional employees of NSHE generally are just the salaried, full-time folk. You could be a professional who is part time but you're salaried. the other full-time continuing jobs are in the classified system of the state. So kind of that's the division is classified employees are under all of the rules of the state. And, of course, we have many of those at NSHE. And then professionals could be teaching faculty. They could be --You know, they're academics or they could be administrative. But what they are is salaried. MEMBER KRUPP: Jennifer Krupp for the record. Thank you for that clarification. One other thing that I'll just add on to Mr. Lindley's comments. As we've all been kind of discussing -- Again, Jennifer Krupp for the record -- our intention or desire to work, you know, for all state employees who are covered under PEBP. But, you know, up until 2019 I myself was a classified employee. And, fun fact, Ms. Caughron actually used to be my supervisor in the classified system. So, you know, a lot of us, you know, really don't fall too far away from what everybody wants. I mean, you know, many of us have worked for the state for many, many years, and where we are today is not where we started. CAPITOL REPORTERS (775) 882-5322

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CHAIRWOMAN FREED: Exactly. Thank you, 1 2 Ms. Krupp. I would add me too. Just over a year ago I also was a classified employee. So it's not like a lot of us 3 don't understand what that's like. 4 MEMBER LINDLEY: Chair Freed, Tim here. 5 reviewing the information, the essential four or five, six 6 7 board representees -- Sorry. Let me backtrack. It seems like the problem that was perceived was lack of 8 9 representation for classified employees. And this was

someone's position on how to remedy that both for low wage

earning state employees as well. But there might be some

12 disconnect or miscommunication between that, because I'm here

and we have Mr. Caughron -- Pardon me if I mispronounced

14 that -- as representing classified employees.

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And so I'm not a fan of SB 360 because it does hog-tie the processes we currently have. I mean, it does amend classified employees. Well, why didn't they go for the retirees? Why didn't they go for the other board member positions? To me it seems like a very short-sided proposal.

CHAIRWOMAN FREED: This is Laura Freed. I have a suggestion. What about the idea of adding a board member?

In other words, keeping what we have and suggesting -- And I don't mean to give Ms. Rich more work. I think that's the last thing she needs. But, you know, the board has expanded CAPITOL REPORTERS (775) 882-5322

slowly but surely over the years anyway. So, in recognition of the ascendants in influence of labor organization but also in recognition of the idea that, you know, the composition of the board is sensitive to the needs of all active employees, including the classified ones, what if we added a board member chosen by the governor from the labor organization that represents the largest -- Honestly, I would say exclusive representative because that's what's in current law, but we can wordsmith that. The labor organization or exclusive representative that represents the largest number of state active employees except that if that labor organization were to change because people change their exclusive reps. They change their professional organizations based on what the membership wants. The member so appointed would be able to serve out his or her term.

MEMBER LINDLEY: Chair Freed, Tim for the record.

Being a ten-member board, I'm all about an odd number. I'm

comfortable with that.

MEMBER CAUGHRON: April Caughron for the record.

I too am comfortable with that. And I would just like to go on record that I feel that this bill limits the opportunity for classified employees to participate on the board. I'm not understanding where it opens up more opportunities.

CHAIRWOMAN FREED: Okay. Thank you. CAPITOL REPORTERS (775) 882-5322

Other thoughts, Board Members? Yes, Mr. Bailey.

MEMBER BAILEY: I'll try to make this short. But several years ago there was a bill passed that the board had to have two representatives representing the retirees. I am one of them and have been for over seven years. I guess what I'm saying -- The way I read this, the retiree representatives will probably be affected. And I understand that. But I don't like the idea of the governor not having the right to pick who he wants on his board. I mean, all of them that I've worked for in being on this board has been really supportive of retirees and classified workers.

I also, when I represented the retirees, I also represented the active employees the same because they are all part of our group. And we're going to treat them all by fairness. I never lean one way or the other. And my record shows that. In fact, sometimes I voted against the retirees and they took a stand on that and I understand it.

But I just don't like this particular bill because I think it is not going to help this board at all. If you lose four members or you lose six members or you lose only two, you are hurting the board and you're hurting the staff that has to work for you as board members.

So my say is, I'm like Tom, stay neutral on this.

But we are representing a lot of people, so we've got to make

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the right moves. I don't like the idea of one group
dictating -- And I call it dictating -- to our governor that
he has to pick from a list of ten, a list of five, a list of

four. I don't care what the list is, it's not right.

So that's all I've got to say. I'm on the record, I hope. And, if you need any information, there is a bill that's passed long ago that you have to have retired representatives. Now, I don't know how that would be affected also. Thank you.

CHAIRWOMAN FREED: Thank you, Mr. Bailey.

MEMBER KELLEY: Michelle Kelley here. Just a comment. You know, I think that for many of the things that the BDRs and things that have been introduced, we indicated that we're neutral on it. To me this is purely public policy, not really connected to PEBP.

But I would like to make a comment that I made before. And, being part of this committee, I do see that everybody is doing the best they can to represent all of our members. And I think that I personally feel that and I hope that our people watching feel it as well.

So I don't think this should be interpreted as a personal attack on any one of us. Maybe I'm just too fixed in to see that it's a personal attack, but I don't think it should be.

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And my only other comment is that if the governor doesn't like this bill he can veto it. You know, if it makes its way through the process, it's public policy. doesn't like it, he actually has the power to veto it. And so he could veto it. And so I think that, you know, that we should probably stay neutral on it. That's my two cents. CHAIRWOMAN FREED: This is Laura Freed. Okay. Other thoughts? Other board members wish to weigh in? don't know if Betsy or Marsha or the vice chair wants to share their feelings. It doesn't sound like we have a lot of -- I'm sorry, guys. MEMBER AIELLO: This is Betsy. I'll weigh in. And I agree with everyone. I feel like everyone on this board really does try to think about all the PEBP board members when we make our decisions. But, I agree, I believe we should stay neutral on this bill. MEMBER URBAN: This is Marsha Urban for the I think we should stay neutral on it as well. know everybody does the best they can. And you're not going to make everyone happy. CHAIRWOMAN FREED: All right. Now that my dogs have decided they can stop barking at the UPS man, I think we should probably move on then.

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Chair Freed.

MEMBER LINDLEY:

1	CHAIRWOMAN FREED: Yes.
2	MEMBER LINDLEY: I did like the idea that was
3	Tim Lindley for the record. I did like your idea that was
4	presented of adding an eleventh board member. Is that
5	something that we would recommend as a motion or something
6	that's expressed through the Executive Officer?
7	CHAIRWOMAN FREED: You know, I think we would
8	probably have to make a motion, because we're talking about
9	the board's official position on a matter before the
10	legislature. So, yes is the short answer.
11	MEMBER LINDLEY: So I make a motion that we allow
12	an eleventh position be created as a reasonable compromise.
13	CHAIRWOMAN FREED: Oh, okay. Wow, okay.
14	MEMBER LINDLEY: Does that make sense?
15	CHAIRWOMAN FREED: Yes, of course, it makes
16	sense. So the motion would be suggest that the Executive
17	Officer suggest to the sponsor then a friendly amendment
18	adding amending the bill to remove, I think is what you
19	mean, the mandatory list submitted by labor organizations and
20	suggest adding a eleventh board member that the governor
21	would choose from the labor organization representing the
22	largest number of employees? Is that it? Or please flush
23	the idea out a little bit more if I haven't said it right.
24	MEMBER LINDLEY: Chair Freed, yes. Tim Lindley CAPITOL REPORTERS (775) 882-5322

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for the record. That is the gist of the idea. I would think
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    because the current classified positions and the retiree
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    positions aren't restricted to just -- I mean, the labor
    organizations can make recommendations for those. But to
 4
    make an eleventh position that is required to be from a list
 5
    of recommended people from the largest labor organization,
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 7
    whether it be firemen, policemen --
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                CHAIRWOMAN FREED: Right, right.
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                MEMBER LINDLEY: -- et cetera.
                CHAIRWOMAN FREED: All right. I'll second that.
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    Since I suggested it in the first place, why wouldn't I?
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    It's been moved and seconded. Does everybody understand the
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    motion and have any questions or discussion on the motion?
    Ms. Kelley.
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                MEMBER KELLEY: I was just going to ask Chair
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    Freed or Mr. Lindley, so we would stay neutral on the bill
    but propose an alternative at the same time, is that kind of
17
    what the motion is?
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                MEMBER LINDLEY: Member Kelley, I would say
    propose an alternative, because if we stay neutral on the
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21
    bill then we wouldn't do anything. This is us taking an
22
    action or a position.
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                CHAIRWOMAN FREED: Yeah, I would agree with that.
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Because what we're suggesting broadens out, I think -- In CAPITOL REPORTERS (775) 882-5322

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other words, the labor organizations would have a say but it wouldn't necessarily be potentially six seats on the board that they have a say about. They get their own seat, if you will.

MEMBER LINDLEY: And, Chair Freed, Tim Lindley for the record. They can still make recommendations for the current positions on the board as well.

CHAIRWOMAN FREED: Yes. Under current law that would still remain true. And there's nothing that would preclude somebody, for instance, sitting in your seat to be a member of a labor organization also. That has also happened in the past.

MS. RICH: Laura Rich for the record. Just to clarify, agencies always go and testify in neutral position anyway. And so, really, it would just be neutral testimony with the clarification that the board is proposing an amendment to do X, Y, Z. And so we wouldn't really be going up and saying we are opposed. It would just be here is the situation, we're presenting testimony in neutral, but this is what the board has proposed.

MEMBER LINDLEY: Thank you for clarifying.

CHAIRWOMAN FREED: This is Laura Freed. Any other questions or discussion on that motion?

MEMBER BAILEY: Yeah. Just to bring the board up CAPITOL REPORTERS (775) 882-5322

- 1 a little bit. A number of years ago, unfortunately, a long
- 2 number of years ago, we had a labor representative on the
- 3 board. And that was sort of what the rule of thumb was. And
- 4 then he moved over to another job and was never replaced, for
- 5 the record.
- 6 CHAIRWOMAN FREED: Thank you, Mr. Bailey.
- 7 All right. Then I will call the question. All
- 8 those in favor of the motion signify by saying age or raise
- 9 your hand in your little Zoom box.
- 10 Mr. Bailey, was that an aye or no?
- MEMBER BAILEY: Aye.
- 12 CHAIRWOMAN FREED: Okay. Any opposed say no.
- 13 MEMBER URBAN: No.
- 14 CHAIRWOMAN FREED: So that is Ms. Urban and
- 15 Ms. Kelley are nays.
- 16 And, Vice Chair Fox, I know you're on the phone.
- 17 Did you vote aye or nay?
- 18 MEMBER FOX: I voted aye. Sorry. I'm driving
- 19 and I think I'm having some reception problems.
- 20 CHAIRWOMAN FREED: Okay. Got it.
- 21 MEMBER VERDUCCI: Tom Verducci for the record.
- 22 Can you read back the motion? I just want to be clear on
- 23 what we're voting on.
- CHAIRWOMAN FREED: The motion was to have the CAPITOL REPORTERS (775) 882-5322

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PEBP director submit an amendment that instead of the bill as
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    it was amended due past, add an eleventh board member that
 3
    represents the largest number of represent -- that represents
 4
    the labor organization representing the largest number of
 5
    employees.
                                  Okay.
                                          Thank you very much.
 6
                MEMBER VERDUCCI:
                                                                Ι
 7
    need to change my vote to that one to no. I just don't
8
    feel --
 9
                CHAIRWOMAN FREED: No, okay.
                MEMBER VERDUCCI:
10
                                   I'm going to vote no on that.
11
    I don't feel comfortable with how it reads.
12
                CHAIRWOMAN FREED: Okay. Betsy, did you vote aye
13
    or no?
                MEMBER AIELLO: I voted aye. But then I also
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    would be removing the current language that's changing the
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    other position to have to have the list come from the union,
    I believe; correct?
17
18
                CHAIRWOMAN FREED:
                                   Yes.
19
                MEMBER AIELLO: So that that has to be put in the
    amendment where you're actually taking the current language
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21
    away and then adding the amendment to add an eleventh
22
    position. And then I'm comfortable with yes.
23
                CHAIRWOMAN FREED: Okay. All right.
                                                       So that is
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one, two, three, four -- Sorry. I'm just double counting CAPITOL REPORTERS (775) 882-5322

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- 1 because you know I have trouble with this. One, two, three,
- 2 four, five, six. Okay. Six to three. The motion does
- 3 carry. Okay.
- 4 (Members Kelley, Urban, and Verducci voted nay. The rest of
- 5 the members voted aye)
- 6 CHAIRWOMAN FREED: Well, with that, I guess we'll
- 7 move on to the next bill.
- 8 MEMBER LINDLEY: Chair Freed.
- 9 CHAIRWOMAN FREED: Yes, sir.
- 10 MEMBER LINDLEY: If I can make a comment.
- 11 CHAIRWOMAN FREED: Yes, sir.
- 12 MEMBER LINDLEY: By adding an eleventh board
- 13 position, it does mean that a labor organization could
- 14 potentially hold five seats both with classified retirees and
- 15 the new eleventh position.
- 16 CHAIRWOMAN FREED: Yes, that's absolutely true.
- 17 MEMBER LINDLEY: Okay. And NSHE. Sorry. And
- 18 maybe NSHE. Yeah. I'll leave it at that. Thank you.
- 19 MS. RICH: Okay. Are we ready to move on? Last
- 20 one. No. Not last one. Sorry. So Laura Rich for the
- 21 record. The next one is on the same page, page 30, starts at
- 22 the bottom of page 30. Senate Bill 373. This bill provides
- 23 for collective bargaining by the state -- some state
- employees. You did hear in public comment from the Nevada CAPITOL REPORTERS (775) 882-5322

Faculty Alliance about this. I think that there is definitely a difference between the way that the intent versus how it has been interpreted by those outside of the NFA. But this bill for PEBP specifically in Section 32 adds collective bargaining in to -- or health insurance in to collective bargaining.

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So, with that -- And I know that -- but when this was posted we did not have a fiscal note. We were just made aware of this. And so we did not have a fiscal note available. But I did testify on this. As you heard through public comment, I testified on this last night. There is a very significant, as written, there is a -- this would have a very significant impact on the Public Employees' Benefits Program, one, because there's -- we're just not equipped to be able to handle, staffing wise and expertise, to be able to handle collective bargaining within different units, different bargaining units. So this would potentially open the doors as we have interpreted it to read to open the doors to different collective bargaining groups and essentially potentially have the, you know, ten, 12, 14 versions of plan design.

And so, you know, you've heard throughout the challenges of this last year of how important it was for timing and how much work it is for staff to get one version CAPITOL REPORTERS (775) 882-5322

of plan design. And if things are -- if things just don't fall in to place timing-wise, how significant and how difficult it is for staff involved to be able to communicate it, to implement, you know, things like that. So we are just not equipped to be able to handle more than one variation of that. So that was the first concern. Staffing and expertise are just not there.

We end up having to -- Part of that fiscal

note -- And, let me backtrack, our fiscal note is right about
a million dollars each year based on staffing, having to hire
additional staff to be able to handle collective bargaining
negotiations. Then there's the component of -- the IT

component of it. We would have to have the system, many
different systems, built out to be able to track who's in
what bargaining unit, to be able to handle different

variations of plan design, of rates, of things like that.

And so there's definitely a component to that as well, just
having our system rebuilt to be able to accommodate, you
know, different bargaining units.

And then, additionally, we would definitely be using our vendors and the expertise of our vendors at a much more significant rate. I mean, just I think the board has been very aware of how much more we have utilized our actuaries and not just for actuarial analysis but also for CAPITOL REPORTERS (775) 882-5322

consulting. The amount of work that goes in to one plan design versus potentially different bargaining units and what would need to come in to play for that. So that is the concern.

Now, I know in discussions with NFA after the fact that that doesn't seem to be the intent of this language. But according to -- And Ms. Mooneyhan can weigh in here -- you know, our counsel's interpretations as well as I know Chair Freed in her day job also through the Department of Administration has looked at this through different lenses as well. And that was not the way that it has been interpreted outside of the NFA.

So there are some significant concerns to this where PEBP is just not equipped to be able to handle something like this at this time. And so it would definitely come as a fiscal cost.

The other part of this that we didn't identify as a specific fiscal cost, but out of negotiations there is a likelihood that it would come at a cost to the state, because the employer contributions would likely need to be increased as a result of those negotiations as well. So, there's a lot of factors to this, a lot of components to this.

Again, I know that from public comment and discussions with NFA after the fact that this does not seem CAPITOL REPORTERS (775) 882-5322

to be where they were headed. But, according to what is written in this bill, that is how it was interpreted by all parties outside of that.

So, Ms. Mooneyhan, I don't know if you want to just add to those comments as far as can you confirm our interpretation of this bill as written.

MS. MOONEYHAN: Brandee Mooneyhan for the record. Yeah, I think, Ms. Rich, you did a good job of representing. I did read the bill. And I believe some of my colleagues that represent other agencies interpret it similarly that this might not have been the intent but the way the plain language does seem to open up insurance and health care benefits to collective bargaining.

MEMBER KELLEY: Michelle Kelley here. I have a question, I guess, or just a -- Executive Officer Rich, I'm just wondering, for many of the other items we talked about, you know, people have talked to you about friendly amendment and you've taken that on board, you've discussed what the new language would be, but it's not actually introduced yet. So I think this feels like it's a similar situation, because I thought in public comment someone indicated that they were writing the amendment as, you know, right now. And so I guess we had relied on variable promises for other things about amendments. So I guess I'm asking you kind of what CAPITOL REPORTERS (775) 882-5322

your feeling is on that. You know, we talked a lot about 1 2 what the current bill says, not so much about what the amendment is or what it would be. 3 MS. RICH: Laura Rich for the record. This is 4 actually scheduled for work session. During this meeting, I 5 got a notification stating that this bill is scheduled for 6 work session tomorrow. So it will be voted on tomorrow. 7 And, at that point, because I believe there's such a 8 9 significant fiscal note on this, it will probably end up in the money committee. So if there is an amendment, then 10 11 again, like Chair Freed mentioned earlier, there would be 12 testimony and I would get up and say, you know, this no 13 longer affects PEBP if the language were to be amended 14 appropriately. 15 MEMBER BAILEY: Madam Chair, for the record, Don 16 Bailey. 17 Laura, what you're saying is we won't have enough 18 stance to do it and we don't know what the cost is going to 19 be; correct? MS. RICH: Correct. We know the cost will be 20 significant. We do know that there are identified costs. 21

MEMBER BAILEY: And additional staff would be CAPITOL REPORTERS (775) 882-5322

There's just some unidentified costs that would come with it

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as well.

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needed; correct?
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 2
                MS. RICH:
                           You are very correct on that one.
                MEMBER BAILEY: And that would include additional
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 4
    salaries to the program; correct?
                MS. RICH: Correct.
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                MEMBER BAILEY:
                                Thank you.
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 7
                MEMBER LINDLEY: Chair Freed, Tim Lindley.
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                CHAIRWOMAN FREED:
                                   Okay.
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                MEMBER LINDLEY: For the record. As presented,
    health benefits would be in the collective bargaining
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11
    agreement. Would -- The PEBP board -- The prerogative of the
12
    board is to design and manage the health care program for
13
    participants independent. Does this take us out of that --
    Are we no longer obligated with this collective bargaining
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15
    type of agreement as written or do we participate in the
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    collective bargaining agreement as a board? I got a lot of
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    questions, of course, but I'll start with that one to anyone
18
    who can answer.
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                CHAIRWOMAN FREED:
                                   I wasn't clear. Was that a
20
    question to me or was that a question to Executive Officer
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    Rich? I wasn't sure.
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                MEMBER LINDLEY: Directed to anyone who can
23
    answer it.
                Maybe Ms. Mooneyhan can weigh in on it.
24
                CHAIRWOMAN FREED:
                                   Okay.
                                          I'm sorry.
                                                       I would be
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happy to let Ms. Mooneyhan go for it, the legal eagle.

MS. MOONEYHAN: Brandee Mooneyhan for the record. I think that's part of the questions that are still hanging out there. It's, of course, this doesn't make amendments. This bill does not make amendments to NRS 287.043. But it's not clear whether PEBP would have to negotiate these changes. But it is clear under the -- As it's written now, it does appear that it would affect the plan in terms of if there are changes made if this does put these benefits subject to collective bargaining that there would be changes to the program. And it's not entirely clear how that would affect PEBP, the PEBP board's plan design. There would be some overlap. I'm hoping that the amendment might make that, the proposed amendment that's coming, might make that more clear.

CHAIRWOMAN FREED: This is Laura Freed. I'll add to that from the perspective of the department that organizes current collective bargaining efforts under current law.

so, right, Ms. Mooneyhan is correct. 287.043
invests in the PEBP board the responsibility for plan design.
SB 373 as introduced does not repeal that and yet makes
health -- insurance, including health insurance, a subject of
mandatory bargaining. So the sponsors indicate that they are
only -- they were only thinking about subsidy percentage, for
instance, not plan design, the broad thing. That may very
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well be, but that's not what the plain language of the bill is. So it sets up this kind of statutory conflict, which was one of our concerns for the Department of Administration.

Well, does that mean the PEBP board doesn't have a role anymore? And, if they do, you're very right. I mean, does that mean the PEBP board needs to join the state's negotiating team? And if the PEBP board has union members on it, isn't that a conflict? So, you know, that's a statutory problem.

And I will tell you that under current law and NRS 288, if a collective bargaining agreement conflicts with a statute, the statute prevails except if it's 287 or 284. So, in this case, the PEBP board would lose its authority due to current law. So I'm putting on my -- I'm really trying not to have my Department of Administration hat on and have my PEBP board chair hat on. And, again, I get protective of the board. And this has been, you know, since the board transitioned from the committee on benefits to the Public Employees' Benefits Program, this has been the board's job. And this feels like they're trying to take away the board's job to me.

MEMBER LINDLEY: Chair Freed, Tim Lindley here for the record. So you said that the intent was for the collective bargaining to negotiate state subsidies. As an CAPITOL REPORTERS (775) 882-5322

active employee -- Am I correct, negotiate state subsidies?

CHAIRWOMAN FREED: Yes, sir. But I received that

3 secondhand, so don't take it to the bank.

MEMBER LINDLEY: Okay. You see how active employees will get certain subsidies but then we have other active employees who have carved out a niche for their state subsidy. And if theirs is better than the classified employees, such as myself or Ms. April -- Well, you kind of see where I'm going. I hope I can express that for not just the active employees.

CHAIRWOMAN FREED: Yes. I mean -- And, you know, the point of having an exclusive labor representative is to bargain with management and get things other people don't have, you know. That is exactly what it's for. So, yes, it is very possible that if they can bargain for a greater subsidization of the total premium, they can bargain for lower deductibles and out-of-pocket max, which is -- it goes to Ms. Rich's comments about the board struggles enough to have one plan design and one rate table. If we have multiple bargaining units and they're all doing different kind of things, I mean, I feel frightened for Ms. Rich and her staff about producing several different kinds of rate tables.

And, yes, there would be -- Sorry. Laura Freed for the record. And, yes, that might introduce, you know, CAPITOL REPORTERS (775) 882-5322

1 inequities, real or perceived.

MEMBER LINDLEY: Chair Freed, Tim Lindley for the record. There's just a lot more questions I have and I do understand that there may be some amendments along the way.

Yeah. I'll wait until those amendments are presented before I ask many, many more questions.

CHAIRWOMAN FREED: Board Members? I'm not hearing a lot. Thoughts, feelings, questions? Okay. I guess we will just let it ride and see what the work session tomorrow brings. And I'm sure Ms. Rich will report back.

MS. RICH: Okay. So Laura Rich for the record.

Moving on to page 31, looking at SB 378. This bill imposes

certain requirements relating to prescription drugs. It

requires insurers to provide -- provide coverage for

prescription drugs to include in half of the plans that

provide this coverage certain limitations to cost.

This bill is very problematic, but I'm not going to go in to too much detail about it, because, when I saw this, I thought, oh, no, because it is -- this would require PEBP to basically change everything about all of its plans. As you can see, at least half of the plans would have to provide certain coverage. We don't provide that coverage. Really where this is focusing on is, again, specialty medication. You heard earlier from the ESI folks that CAPITOL REPORTERS (775) 882-5322

specialty meds it is 70 percent -- one percent of members driving 70 percent of the cost in pharmacy. 70 percent of those costs are driven by specialty. And so this is really placing a limitation on specialty out-of-pocket costs for members and would really result in PEBP having to revamp all of its plans.

saw that, oh, my gosh, this is very problematic and this is going to be a humongous fiscal note. When I reached out to the senator on this, the sponsor, she did indicate that she received feedback from PEBP as well as other stakeholders as well and that this legislation is likely to not get any traction. Because this has not been scheduled for a meeting, there's nothing I see on the agenda, I think that this will probably die on Friday. So I don't think that we need to, you know, get in to the weeds on this one. But if it does for some miraculous reason make its way through, we will be putting a very significant fiscal note on that one.

So now is the last one. Moving on to page 32, I just wanted to touch on SB 380. This does not have a fiscal impact on PEBP. Really it's just another one of those continued transparency efforts that the state has been -- the state and really the country and the nation has been looking at, just reporting of data concerning the prices of CAPITOL REPORTERS (775) 882-5322

prescription drugs. This puts reporting requirements on PDMs 1 2 but also on health insurers as well. As you know, we get -all of our data will come from the PDM and so the PDM is 3 already reporting this to begin with. So there is really no 4 fiscal impact to the plan. And so that one is -- I'm not 5 really concerned about, but I did want to bring that to the 6 7 attention of the board. 8 So, with that, those are the ones that I wanted 9 to cover. And, if there's any other bills that I skipped

over or that board members would like to pull and discuss, I am happy to entertain that.

CHAIRWOMAN FREED: Okay. 12 I'm not hearing 13 So I think we can probably move on to public anybody. 14 comment.

15 MEMBER LINDLEY: Chair Freed.

16 CHAIRWOMAN FREED: Yes.

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If I may, I wanted to apologize MEMBER LINDLEY: for my emotion earlier. I feel like I got very emotional, at least on my end. And I hope people are not -- don't take I do recognize that there are various board that as offense. members here representing their constituents and I can appreciate that because I also represent my constituents. And so, yeah, I'm calmed down now.

> CHAIRWOMAN FREED: Thank you very much, CAPITOL REPORTERS (775) 882-5322

That's great. One of the things I value so 1 Mr. Lindley. 2 much about all of you is that, you know, nobody sits there 3 like a bump on a log. You guys all express your feelings and advocate for your positions. And we do disagree on numerous 4 occasions. But, you know, I have tremendous respect for all 5 of you guys and I thank you all. 6 So, thank you for that, Mr. Lindley. 7 MS. RICH: Chair Freed, can I add one more thing 8 9 before we go to public comment? 10 CHAIRWOMAN FREED: You betcha. MS. RICH: So for the board members, just so you 11 12 are aware, Ms. Mooneyhan is leaving us. And so this is her 13 last board meeting. I just wanted to take the opportunity to thank her for all of her expertise and all of the time and 14 effort that she puts towards PEBP. She has been great. 15 Т know that we have a lot of questions, we use her for that 16 17 constantly. And, just when she's getting to know health insurance, she's leaving us. So I just wanted to thank her. 18 19 This will likely be her last board meeting. But congrats and good luck moving forward, Brandee. 20 21 MEMBER BAILEY: I don't know why she's leaving. 22 CHAIRWOMAN FREED: Yeah. Nobody wants to be 23 assigned to PEBP in the AG's office.

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Thank you, Ms. Mooneyhan, for all of your service

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to PEBP and the board. Do you know which of the deputies attorneys general might be replacing you?

MS. MOONEYHAN: Thank you very much for your comments. I don't know yet. I have gotten -- One of my colleagues is taking over some of the ongoing litigation and threatened litigation. But I am still working with my chief to find out who PEBP can go to for their questions. So, as soon as I know, I will, of course, let Ms. Rich know.

MS. RICH: And we have a meeting about this on Monday. So hopefully I have more information to share on Monday.

CHAIRWOMAN FREED: Okay. Thank you very much.

With that, I think we will turn to our second public comment period.

UNIDENTIFIED SPEAKER: For those of you joining for public comment, your name or the last four digits of your phone number will be announced, and you'll be advised that you may now make your comments. Due to time considerations, each caller will be limited to three minutes.

Caller Carter Bundy, you may now slowly state and spell your name for the record and make your comment.

MR. BUNDY: Thank you. Carter Bundy with AFSCME.

C-a-r-t-e-r B-u-n-d-y for the record. I want to thank the

board for the discussion about 360. I wanted to clear up a

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few things. And I think Member Kelley in particular seemed to capture it accurately, but I wanted to confirm this. You do not have to be an AFSCME member if AFSCME is the largest employee organization representing classified employees. You do not have to be an AFSCME member to be included in the list from which the governor would make appointments.

For the NSHE professionals, to address Member Krupp's question, that's the current law. That group is currently composed of NSHE professionals. We didn't really change much language in this bill. And the same thing applies. You do not have to be -- In this case I believe the Nevada Faculty Alliance is going to be the largest group who represents them. You do not have to be a Nevada Faculty Alliance member in order to be on the list for the governor to make an appointment.

The same applies for retirees. And, just to clarify, my understanding right now is Retired Public Employees of Nevada, RPEN, has significantly more retirees than any other group, including AFSCME retirees. And you certainly don't have to be an RPEN member. You just need to be a retiree. So we went out of our way to make it as clean and simple as possible. We're really not changing any of the qualifications to be appointed. We're not changing any of the groups in terms of their representation. So, to Member CAPITOL REPORTERS (775) 882-5322

Bailey's question, it does nothing to the two retiree spots, their two retiree spots.

In terms of people being kicked out, quote/unquote, in the middle of a term, the start of the section where this is going to be amended is at NRS 287.041 and the -- under section one it says, that board consists of ten members appointed as follows. So that means at the time of appointment this is who the appointee would be and then people are serving four-year terms.

So, at the time of appointment, if there is a debate, I assume it will either be resolved by PEBP or some other way, but as of right now I don't think there's much dispute about the largest employee organization for NSHE professionals, retirees, and state classified.

But I think some of the concerns that Director

Freed wisely brought up, we certainly don't want people being

turned over every year or two. I don't think that's very

much of a concern because, again, we didn't really change

much language in this bill. These are the appointments as

they are made at the time of the vacancies.

So I think there were a lot of concerns brought up. If we had written it the way some people feared, those concerns would have been valid. But I think in fairly plain reading of the bill it shows that all we're doing is making CAPITOL REPORTERS (775) 882-5322

sure that groups who represent thousands and thousands of 1 2 employees are able to choose from any of the people that are 3 in those categories, not their members, not even people in their bargaining units necessarily, in order to try to get 4 the best people in front of the governor to represent the 5 interest of in our case state classified employees and in the 6 case of RPEN retirees and NFA NSHE professionals. 7 Thank you 8 so much for your time. 9 UNIDENTIFIED SPEAKER: Caller Kent Ervin, please 10 slowly state and spell your name for the record and make your 11 comment. 12 Madam Chair, that concludes the public comment 13 segment. CHAIRWOMAN FREED: PEBP staff, would you check 14 It seems like Mr. Ervin, I didn't hear anything. 15 again. 16 did he get lost in purgatory? UNIDENTIFIED SPEAKER: I did have him unmuted and 17 18 he didn't speak, so sometimes that really means that they 19 went away. But let me give him one more chance. 20 CHAIRWOMAN FREED: Okay. 21 UNIDENTIFIED SPEAKER: Caller Kent Ervin, if 22 you're there, can you please slowly state and spell your name 23 for the record and make your comment. 24 MR. ERVIN: Can you hear me now?

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1 UNIDENTIFIED SPEAKER: Yes, we can.

MR. ERVIN: Okay. Sorry about that. This is Kent Ervin, K-e-n-t E-r-v-i-n, for the Nevada Faculty Alliance.

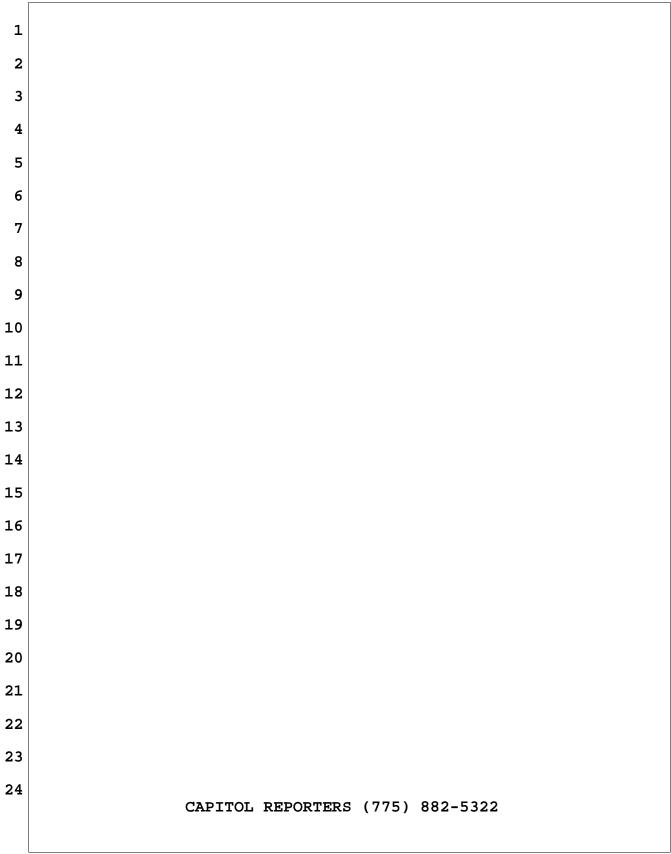
Thank you very much for the discussion today. We wish we had had the opportunity to discuss SB 373 prior to the testimony on the fiscal notes. I think we really could have cleared up a lot of issues. I'm not a lawyer. I've read the bill. And we will ask our own counsel about interpretation.

But the mandatory item of negotiation that talks about health insurance and other benefits provided by the state professional employer. The state professional employer is defined earlier on as the body that employs professional employees. And for us that's the Board of Regents. So this would be just the benefits provided by the Board of Regents in our case. And, as you know, they are free to provide benefits beyond what is available from PEBP. And they do that. So that's the main qualification there.

There may be other places in the bill that we can clarify what we mean by that. But certainly PEBP is not a state professional employer as defined by the bill. And so they would never be involved in negotiations between the state professional employer and the professional organization CAPITOL REPORTERS (775) 882-5322

1	that is an exclusive representative. So there would just
2	never be an occasion where PEBP itself would have to be doing
3	negotiating with or so forth.
4	But, you know, there's no use doing this in
5	public. We can have conversations off line and make sure we
6	get the bill to a point where it works for everyone. So
7	thank you very much.
8	UNIDENTIFIED SPEAKER: And, Madam Chair, I now
9	believe we are concluded with our public comment.
10	CHAIRWOMAN FREED: Okay. Thank you.
11	With that, it is 4:22 p.m. Thank you, again,
12	Board Members, for your lively participation. And we are
13	adjourned.
14	(Hearing concluded at 4:22 p.m.)
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24	CAPITOL REPORTERS (775) 882-5322

1	STATE OF NEVADA)
2)ss. CARSON CITY)
3	
4	I, CHRISTY Y. JOYCE, Official Court Reporter for
5	the State of Nevada, Public Employees' Benefits Program
6	Board, do hereby certify:
7	That on Thursday, the 8th day of April, 2021, I was
8	present via Zoom, Reno, Nevada, for the purpose of reporting
9	in verbatim stenotype notes the within-entitled public
LO	meeting;
L1	That the foregoing transcript, consisting of pages
L2	1 through 117, inclusive, includes a full, true and correct
L3	transcription of my stenotype notes of said public meeting.
L4	
L5	Dated at Reno, Nevada, this 19th day of April,
L6	2021.
L7	
L8	
L9	CHRISTY Y. JOYCE, CCR
20	Nevada CCR #625
21	
22	
23	
24	CAPITOL REPORTERS (775) 882-5322



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\$			ages (1)	
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